



DERBY CITY COUNCIL

# STATEMENT OF ACCOUNTS

# 2008 – 2009

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# Explanatory Foreword

## 1. Introduction

These accounts have been produced in order to illustrate the financial performance of Derby City Council for the year ended 31 March 2009. The Council continues to provide high quality services to the residents of Derby through the efficient and effective use of resources. Members and Officers under the leadership of the Cabinet endeavour to work alongside the corporate management team and the Chief Financial Officer in order to ensure that the Council continues to play a fundamental role in the City of Derby.

This Statement of Accounts has been prepared in accordance with the CIPFA (Chartered Institute of Public Finance and Accountancy) Code of Practice on Local Authority Accounting: Statement of Recommended Practice (SORP 2008). In order to produce a Statement of Accounts which 'present fairly' the financial position and transactions of Derby City Council, suitable principles and practices have been adopted.

Where necessary, estimates and judgements have been made which comply with the SORP. In order to provide the stakeholders with the confidence that public money has been properly accounted for, effective internal controls to detect and prevent any irregularities have been enforced.

This foreword gives a brief summary of the overall financial position of the Council as at 31 March 2009. It also explains Derby City Council's financial activity and the purpose of the financial statements.

## 2. Explanation of the statements

In accordance with the Code of Practice on Local Authority Accounting in the UK, the core financial statements summarise the Council's finances for 2008/09 (1 April 2008 to 31 March 2009). The core financial statements comprise of:-

### **Statement of Accounting Policies (page 26)**

The Council produces the figures in the accounts using general principles recommended by the Chartered Institute of Public Finance and Accountancy (CIPFA). They ensure accounts from different public sector organisations are consistent and comparable. This section explains the main policies which the Council has used.

### **Income and Expenditure Account (page 38)**

This statement reports the actual financial performance for the year, measured in terms of resources consumed and resources generated, analysed by service, over the financial period. It details how this has been financed from Council tax, national non-domestic rates and general Government grants. This statement is produced in line with accounting practices covered by UK Generally Accepted Accounting Practices (UK GAAP), meaning income and expenditure are measured using accounting conventions which are broadly the same as those used by an unlisted private sector company.

### **Statement of Movement on the General Fund Balance (page 39)**

This statement shows the income and expenditure which, defined by legislation, cannot be included in the Income and Expenditure Account in order to remain UK GAAP compliant; but is required for calculating the Council tax requirement. The Council's general fund balances at the year end are shown here.

### **Statement of Total Recognised Gains and Losses (STRGL) (page 41)**

This statement shows gains and losses that are not reflected in the Income and Expenditure Account such as movements in pension fund assets and liabilities and the revaluation of fixed assets.

### **Balance Sheet (page 42)**

This statement shows the Council's assets which include land and buildings, monies owed to the Council and investments, the Council's liabilities which include any long term loans and monies owed to creditors, and all balances and reserves to date. The statement shows the Council's financial position as at the 31 March 2009. Any internal transactions between Council services are omitted from this statement.

### **Cashflow Statement (page 44)**

This statement is a consolidated summary showing the total cash movements during the year, arising from transactions with third parties for revenue and capital purposes.

### **Notes to the Core Financial Statements (page 45)**

These notes aim to assist in understanding, by breaking down, balances shown in the Income and Expenditure Account, Statement of Movement on the General Fund Balance, Balance Sheet, Statement of Recognised Gains and Losses and the Cashflow Statement.

### **Supplementary Financial Statements**

#### **The Housing Revenue Account (page 93)**

This is a separate statutory account which summarises all income and expenditure arising from the provision, management and maintenance of Council housing. This account is prepared in accordance with the 'Best Value' Accounting Code of Practice.

#### **Collection Fund and associated notes (page 100)**

It is a statutory requirement for all billing authorities, to produce a separate account showing all transactions relating to national non-domestic rates and Council tax. This is known as the Collection Fund Account and it demonstrates how resources have been distributed between the Council's own general fund and precepting authorities.

### **3. Revenue Income and Expenditure**

The Council incurs revenue and capital expenditure during the year. The Local Government and Housing Act 1989 requires all expenditure to be charged to a revenue account of the Authority

unless it can be classified as capital or is one of the limited number of specific exclusions under the 1989 Act.

Generally, revenue spending relates to items consumed within the year, whereas capital expenditure creates an asset that has a life beyond one year. Revenue spending is financed from Council tax, fees and charges, Government grants, and other income. Capital spending is financed mainly from loans, the proceeds of asset sales, Government grants, external contributions and revenue.

In 2008/09, net spending on the Council's General Fund services was £175.530m creating a £1.164m transfer to revenue reserves. This represents 0.66% of the Council's 2008/09 budget requirement. Savings have mainly been earmarked for use in future years to support the Council's transformation agenda and other strategic corporate and service priorities and future budget pressures, including commitments made but not accounted for in 2008/09.

The results for the Housing Revenue Account show a carried forward surplus of £1.238m for 2008/09.

The Statement of Recommended Practice (SORP 2008) defines how the Council's expenditure on services should be split for the Statement of Accounts. Expenditure is however controlled at department level and the table below shows that expenditure compared to the revised budget.

	Latest Approved Budget	Final Actual	Final (Under) / Over Spend
Environmental Services:	21,997	21,927	-70
Corporate and Adult Services	61,444	61,349	-95
Resources	8,331	8,292	-39
Regeneration and Community	19,278	19,955	677
Children and Schools – Excluding Individual Schools Budget	35,613	36,041	428
Corporate Budgets	26,535	24,470	-2,065
<b>Total Departmental Spending</b>	<b>173,198</b>	<b>172,034</b>	<b>(1,164)</b>
Add Planned Transfer to Reserves	3,496	3,496	0
<b>Net Spending</b>	<b>176,694</b>	<b>175,530</b>	<b>(1,164)</b>
Add Transfer of Underspend to Reserves	0	1,164	1,164
<b>Budget Requirement</b>	<b>176,694</b>	<b>176,694</b>	<b>0</b>
Net Operating Expenditure per I&E Account		298,695	
Less Deficit for the Year		(109,014)	
Less: ABG (per Note 13)		(12,986)	
Rounding		(1)	
		<b>176,694</b>	



## **Council Tax**

In 2008/09 the Council had to decide its spending plans having regard to the Government's reserve capping powers. The Band D council tax for 2008/09 for Derby City Council services was £1,065.13. This was derived by dividing the amount needed by the Council from taxpayers (£74.404m) by the tax base of 69,854.20.

## **Revenue Reserves**

Unallocated general reserves stand at £6.486m at the end of 2008/09. The balance is consistent with the Council's financial policy of holding general reserves at approximately 2% of the net revenue budget. Other revenue reserves available to the general fund stand at £46.032m and are earmarked for either departmental or corporate use.

Corporate earmarked reserves include a Transformation Reserve and a Corporate Investment Fund for Corporate priorities and initiatives together with budget risk reserves. In addition earmarked reserves are being held to fund specific projects included within the Council's budget and priorities. The budget for 2009/10 includes the use of £0.244m service reserves.

## **4. Borrowing Facilities**

The total amount of long term borrowing held by the Council at 31 March 2009 was £335m compared to £369m in 2007/08. All borrowings are held with the Public Works Loan Board. See note 27 on page 71 for further details.

## **5. Capital Expenditure and Income**

In 2008/09, the Council spent £79.2m on capital schemes. The major schemes were:

- New build, extensions and modernisation of schools and education centres
- Devolved capital school grants
- Modernisation of council dwellings
- Highways and transportation
- Refuse vehicles, street cleaning and grounds plant and equipment
- Information and communication technology
- City centre infrastructure improvements
- Improvements to city wide parks and play areas
- Planned maintenance works
- Creation of visual arts and media centre (QUAD)
- Rosehill market social, economic and infrastructure improvements

Unapplied capital resources, excluding capital receipts, stand at £38.33m at 31 March 2009. These consist of £22.204m unapplied capital grants, £11.960m developed and other capital contributions and £4.169m earmarked capital reserves. The Unapplied Capital Receipts account stands at £11.117m at 31 March 2009. This is available to fund the capital programme. These resources are earmarked and are planned to be used over the next five years, as included in the Council's 5 year capital programme, including the Accommodation Strategy.

## 6. Private Finance Initiatives Schemes

Derby City Council has three operational PFI projects and a further three PPP/PFI projects in procurement as follows:

### Operational

- **Grouped Schools**  
A 27-year PFI contract with Derby School Solutions (DSS), a private sector consortium, to build, maintain and operate 5 new schools in the City. This initiative is funded by a combination of special grant from a Central Government, contributions from each schools delegated budget over the life of the contract and the Early Years service.
- **Housing Inner City Regeneration**  
A 30 year contract with Home Housing Association to acquire and refurbish 150 housing properties, which commenced in January 2001. This initiative is funded by a contribution from the Council's revenue budget and a special grant from Central Government.
- **Street Lighting**  
A 25-year PFI contract was signed in April 2007 with Connecting Roads (Derby), to replace all the life expired lighting units within the City, and to maintain the whole of the lighting stock for the period of the contract. This initiative is funded by a contribution from the Council's revenue budget and a special grant from Central Government.

### In procurement

- Housing – New Build and Refurbishment (commencement due in 2010/11).
- Waste project – Waste disposal and construction of waste disposal plant.
- Building Schools for the Future – Programme of refurbishment / rebuild of secondary schools

## 7. Net Pension Liability

The Council participates in the Derbyshire County Council defined benefit (open) pension fund and the Teachers' Pension Fund. During the year there was a decrease in the Council's Net Pension Liability of £32.352m. This meant the Council's Net Pension Liability as at 31 March 2009 was £200.695m. A more detailed analysis of the movement in Net Pension Liability can be found in Note 32 on page 74. The forecast pension payments will be paid out over a period of many years during which time the assets will continue to generate returns towards funding them. In addition, future changes in the equity market will also adjust the value of the fund assets. In calculating the scheme assets and liabilities the fund's actuaries make a number of assumptions about events and circumstances in the future. The resulting actuarial calculations are subject to uncertainties on the outcome of future events. These include assumptions on the income and valuation of investments held by the fund. The principal actuarial assumptions made in relation to these accounts are disclosed in Note 32 on page 77. Note 32 discloses the actuarial gains and losses in the year which reflects where actual outcomes differ from actuarial assumptions made last year together with the effect of consequent revision of the estimates moving forward.

## **8. Impact of Current Economic Climate**

Although the recent economic downturn has had a significant impact on some services provided by the Authority in 2008/09 including: increased numbers of housing benefit applications; increased numbers of money and benefit advice requests from residents; plus a fall in income from planning and building control applications, our General Fund and HRA balances both remain above minimum acceptable levels.

The Council has not observed any major adverse shift in levels of debtors or debt collection rates. The sharp fall in bank interest rates did not have a significant impact on treasury management income due to many of our investments being for fixed term periods when investment rates were relatively high. This position will be closely monitored during 2009/10.

As a result, the Council has ensured that it continues to meet its commitments and protect the fiduciary interests of the residents of Derby.

The current economic climate has also resulted in a more volatile and detrimental impact on asset values which has led to the Council recognising significant impairments on some of its fixed assets, in particular within the Housing section. Further details of the asset impairments applied are included in Note 18(f) on page 66. There has also been a reduction in the level of receipts from sales of Council houses.

In recognition of the ongoing economic recession, the Council intends to produce an action plan in areas where it could be more proactive in its service offer to both citizens and businesses during 2009/10 to ensure the impact of any further deteriorations are minimised.

## **9. Impact of Conversion to International Financial Reporting Standards**

From 2010/11 the Council will be adopting International Financial Reporting Standards (IFRS) in accordance with HM Treasury and CIPFA requirements, and IFRS compliant accounts will be prepared for the year ending 31 March 2011. This process will also require the production of IFRS compliant prior year comparatives and the retrospective restatement of the 2009/10 opening balance sheet.

The Council is currently working to ensure that its current business practices and reporting systems are appropriate to meet these IFRS requirements. There is an IFRS Working Group in place to implement IFRS within the Council.

As part of the conversion process, IFRS compliant accounting treatment of the Council's PFI schemes will be introduced for 2009/10. Although the exact impact of this change of accounting treatment is currently uncertain, this is expected to significantly increase assets and financing within the Balance Sheet, as assets and liabilities for PFI operations currently approved as off-balance sheet are brought into the accounts.

Don McLure  
Corporate Director of Resources  
24 September 2009

# Annual Governance Statement 2008/09

## 1. Scope of Responsibility

Derby City Council is responsible for ensuring that its business is conducted in accordance with the law and proper standards, and that public money is safeguarded and properly accounted for, and used economically, efficiently and effectively. The Council also has a duty under the Local Government Act 1999 to make arrangements to secure continuous improvement in the way in which its functions are exercised, having regard to a combination of economy, efficiency and effectiveness.

In discharging these overall responsibilities, Derby City Council is responsible for putting in place proper arrangements for the governance of its affairs, and facilitating the effective exercise of its functions, including arrangements for the management of risk.

This statement explains how Derby City Council delivers good governance and reviews the effectiveness of these arrangements. It also meets the requirements of regulation 4(2) of the Accounts and Audit Regulations 2003, as amended by the Accounts and Audit (Amendment) Regulations 2006, which require the Council to publish a statement on internal control in accordance with proper practice. Proper practice has been defined as an Annual Governance Statement.

## 2. The Council's Governance Framework

The governance framework comprises the systems and processes, and culture and values, by which the Council is directed and controlled, and by which it accounts to, engages with and leads the community. It includes arrangements to monitor the achievement of its strategic objectives and to consider whether this has led to the delivery of appropriate, cost-effective services.

The system of internal control is a significant part of that framework and is designed to manage risk to a reasonable level. It can not eliminate all risk of failure to achieve policies, aims and objectives and can therefore only provide reasonable, and not absolute, assurance of effectiveness. The system of internal control is based on an ongoing process designed to identify and prioritise the risks to the achievement of the Council's, aims and objectives; to evaluate the likelihood of those risks being realised and the impact should they be realised; and to manage them efficiently, effectively and economically.

The following paragraphs summarise Derby City Council's Governance Framework which has been in place for the year ended 31<sup>st</sup> March 2009 and up to the date of approval of this Statement and the Statement of Accounts. The framework is described to reflect the arrangements in place to meet the six core principles of effective governance.

## 3. Determining the Council's Purpose, its vision for the local area and intended outcomes for the Community

The Corporate Plan sets out the vision and priorities for the Council in the context of the wider Community Strategy.

The overarching LSP 2020 vision is for Derby to become a city for all ages – ‘*People of all ages and from all walks of life will feel they belong to Derby and that Derby offers them everything they need - for work, education, housing, leisure and a safe, healthy lifestyle.*’

Derby City Partnership is the Local Strategic Partnership for the city. Chaired by the Leader of the Council, the partnership was restructured in 2006 to reflect current priorities and is divided into five ‘cities’ or themed areas...

- City for Children and Young People.
- City Growth.
- Cultural City.
- Healthy City.
- City for Stronger and Safer Communities.

The Council is a leading member of the Derby City Partnership. The new Sustainable Community Strategy was launched in April 2009 covering the period to 2011.

Derby City Partnership manages Derby’s Local Area Agreement, LAA, which was set up in 2005 to help deliver a set of shared priorities agreed between Government and key partners in Derby. In July 2006, the Government Office for the East Midlands rated Derby’s LAA as ‘Green’, which is the highest rating. A new three-year Local Area Agreement was negotiated in June 2008.

The Community Strategy, LAA and the Corporate Plan reflect the outcome of extensive consultation, analysis of current and future needs, and consideration of current performance.

For 2008-2011, we set six key priorities for improvement in our Corporate Plan...

- Making us proud of our neighbourhoods.
- Creating a 21<sup>st</sup> century city centre.
- Leading Derby towards a better environment.
- Supporting everyone in learning and achieving.
- Helping us all to be healthy, active and independent.
- Giving you excellent services and value for money.

The Corporate Plan identifies actions and resources over a three year period, most recently 2008-11 and the Annual Report contains specific targets for improvement. The Council has a range of performance indicators used to measure progress against its key priorities in the Corporate Plan and in the Local Area Agreement. Performance is reported to Council Cabinet on a quarterly basis, and is monitored by the Overview and Scrutiny Commissions. Performance reports are also prepared for the Derby City Partnership City Groups, Management Group and Board on a quarterly basis. Performance information is available across the Council and Partnership through the Performance Eye information system.

There are service delivery plans for all service units. These plans include clear identification of objectives and targets, reflect Corporate Plan priorities and include risk registers identifying risks to meeting the service objectives. They are updated annually.

The Council has a medium term financial plan and capital programme, to ensure that resources are aligned to priorities. The budget process incorporates consideration of the allocation of resources for the Corporate Plan aims. The medium term plan allows annual strategic review in the context of performance against Corporate Plan aims, and sets targets of efficiency improvement, to release resources for redeployment. Quarterly monitoring reports for the

revenue budget and the capital programme are submitted to the Corporate Management Team, to Cabinet and to Resources Scrutiny Commission, and issues are referred to other Scrutiny Commissions as appropriate.

Priorities for service improvement have been identified, and there are a range of projects in progress with a view to achieving significant business efficiencies over the coming three years. The City Council also has a number of corporate processes, programmes and projects designed to improve efficiency including Transforming Derby, the Corporate Procurement Strategy, the Corporate Customer Service Standards, and the Value For Money Strategy.

Value for money is embedded in our culture; it is one of the components of our strategic priorities and has been for many years.

The Council's Performance Strategy sets out the planning and performance framework to manage the delivery of priority outcomes. The strategy is reviewed regularly (currently in place for 2007-10) and is supported by an action plan to develop arrangements for managing performance. The strategy is based on clear accountabilities, balanced information to support decision making, sound data quality and prompt action to tackle underperformance. For example, performance surgeries are held to discuss indicators that have missed targets or compare poorly with other authorities. In 2008, a new Performance Support Group was established at Partnership level to review cross cutting areas of service delivery, focused on the Local Area Agreement. This group meets quarterly and is composed of Cabinet, Scrutiny and Partnership representatives.

In 2008, a Data Quality Policy was approved by the Council and Partnership. The policy sets out the standards, roles and responsibilities for those involved in collating, analysing and reporting information. The policy is supported by an action plan, updates on which are regularly presented to Audit & Accounts Committee.

We have implemented an internationally acclaimed Strategic IT Framework that provides a range of integrated e-services, delivering a flexible, sustainable enablement of our business transformation agenda. Not only has this allowed us to integrate to back office systems from our multi-channel Derby Direct Contact Centre, but we also continue to use our Strategic IT Framework to enable efficiencies in community focused, multi-agency service delivery.

The Council has published a set of customer service standards and operates a complaints procedure and uses this to identify areas where service quality is not satisfactory, and to take action to improve.

As an organisation we are committed to meeting the service needs of a very diverse community. The Council was assessed at Level 3 of the 'Equality Standard for Local Government'. We are now working towards achieving "excellent status" under the new "Equality Framework for Local Government" which builds on and develops the work we have done under the old standard.

#### **4. Members and Officers working together to achieve a common purpose with clearly defined functions and roles**

The Council aims to ensure that the roles and responsibilities for governance are defined and allocated so that accountability for decisions made and actions taken are clear.

The Council appoints a Cabinet, made up of the Leader, Deputy Leader and five other members, who are responsible for proposing budgets and policies and taking key decisions. Each Cabinet Member is responsible for a portfolio.

Over the last few years, the Council has sustained robust governance during a period of changing political administration. Indeed, since July 2005, the Council has had 4 different types of political control, which has not affected overall performance.

The Council has six Overview and Scrutiny Commissions which are tasked with scrutinising the Council's decisions and contributing to the development of its policies. Although they have no decision making powers, the Commissions are able to 'call-in' and review certain decisions of Council Cabinet. Until the call-in process is completed the decision cannot be implemented.

Additionally, the Council appoints a number of committees to discharge the Council's regulatory and scrutiny responsibilities. These leadership roles, and the delegated responsibilities of officers, are set out in the Constitution which came into effect on 3 December 2001.

All Committees have clear terms of reference and work programmes to set out their roles and responsibilities. An Audit and Accounts Committee provides assurance to the Council on the effectiveness of the governance arrangements, risk management framework and internal control environment.

The Constitution also includes a Member/Officer protocol which describes and regulates the way in which Members and Officers should interact to work effectively together.

The Council's Chief Executive (and Head of Paid Service) leads the Council's officers and chairs the Chief Officer Group.

Chief Officer Group – COG - meets on a weekly basis. Corporate Directors meet with their respective Cabinet members on a regular basis. An Assistant Directors Group supports the work of COG focussing on HR issues. A number of Officer Working Groups meet to deal with a range of specific service as well as cross-cutting issues.

All staff, including senior management, have clear conditions of employment and job descriptions which set out their roles and responsibilities. Terms and conditions of employment are overseen by the Consultative Joint Committee.

The Corporate Director - Resources, as the s151 Officer appointed under the 1972 Local Government Act, carries overall responsibility for the financial administration of the City Council. A corporate finance function provides support to departmentally based finance teams, and determines the budget preparation and financial monitoring process.

The Corporate Director of Corporate and Adult Services, as Monitoring Officer, carries overall responsibility for legal compliance and his staff work closely with departments to advise on requirements.

The Council has developed a partnership register.

## **5. Promoting our Values and Upholding High Standards of Conduct and Behaviour**

Member and Officer behaviour is governed by Codes of Conduct. These include a requirement for declarations of interest to be completed.

*Derby City Council Statement of Accounts 2008/2009*

The Council takes fraud, corruption and maladministration very seriously and has the following policies which aim to prevent or deal with such occurrences:

- Anti-Fraud and Corruption Policy and Fraud Response Plan
- Confidential Reporting Code (Whistleblowing Policy)
- HR policies regarding disciplinary of staff involved in such incidents

Conduct of Members is monitored by a Standards Committee, which also investigates allegations of misconduct by Members.

The Corporate Complaints Procedure enables the Council to receive and investigate any complaint made against it, a Member or a member of staff.

Our Workforce Development Plan 2007/10 is a three-year delivery plan for our People Strategy. Implementing the Plan is a key objective in our Corporate Plan. Many components of the Plan represent an important contribution to our change agenda. The Plan sets out an exciting and challenging agenda for change that we believe will maintain and develop a workforce fit for the challenges on the years ahead.

## **6. Taking Informed and Transparent Decisions and Managing Risk**

The Council's Constitution sets out how the Council operates and the process for policy and decision making.

Full Council sets the policy and budget framework. Within this framework, all key decisions are made by the Cabinet. Cabinet meetings are open to the public (except where items are exempt under the Access to Information Act). The council began the webcasting of Full Council, Council Cabinet and Planning Control meetings in September 2005. The Forward Plan of key decisions to be taken is published on our website.

All decisions made by Cabinet are made on the basis of written reports, including assessments of the legal and financial implications. The financial and legal assessments are provided by finance and legal officers.

The decision-making process is scrutinised by a scrutiny function which has the power to call in decisions made, but which also undertakes some pre-decision scrutiny and some policy development work.

Other decisions are made by officers under delegated powers. Authority to make day to day operational decisions is detailed in departmental Schemes of Delegation.

Policies and procedures governing the Council's operations include Financial Procedure rules, Contract Procedure Rules, Procurement Regulations and a Risk Management Policy. Ensuring compliance with these policies is the responsibility of managers across the City Council. The Internal Audit Section checks that policies are complied with. Where incidents of non-compliance are identified, appropriate action is taken.

The Council's Risk Management Strategy requires that consideration of risk is embedded in all key management processes undertaken. These include policy and decision making, service delivery planning, project and change management, revenue and capital budget management



and partnership working. In addition, a Corporate Risk Register is maintained and a monitoring group meets quarterly to review the extent to which the risks included are being effectively managed.

Departmental Risk Registers are maintained through the Business Planning process. A Strategic Risk Group which is chaired by the Corporate Director - Resources, meets to identify best practice in respect of risk management and to provide opportunities for shared learning across departments. The Audit and Accounts Committee oversees the effectiveness of risk management arrangements and provides assurance to the Council in this respect. Risk management is also built into our project management methodology.

Financial Management processes and procedures are set out in the City Council's Financial Procedure Rules and include:

- comprehensive budgeting systems on a medium term basis
- clearly defined capital and revenue expenditure guidelines
- regular reviews and reporting of financial performance against the plans for revenue expenditure
- overall cash limited budgets and a clear Scheme of Delegation defining financial management responsibilities
- regular capital monitoring reports which compare actual expenditure plus commitments to budgets
- key financial risks are highlighted in the budgeting process and are monitored through the year departmentally and corporately.
- robust core financial systems
- documented procedures are in place for business critical financial systems,
- and these are also checked on a regular basis by the Internal Audit Section.

Having a set of clearly defined priorities means that sometimes we have to make difficult decisions and adopt alternative methods of service delivery providing services which better meet the needs of our citizens or which provide better value for money.

## **7. Effective Management - Capacity and Capability of Members and Officers**

The Council's structure gives clear accountability for the performance management of services, both within departments and corporately.

The Council aims to ensure that Members and managers of the Council have the skills, knowledge and capacity they need to discharge their responsibilities and recognises the value of well trained and competent people in effective service delivery. All new Members and staff undertake an induction to familiarise them with protocols, procedures, values and aims of the Council.

Accreditation for the East Midlands Member Development Charter is in the Business Plan for the Democratic Services Division, to be achieved by March 2010. The Council debated and passed a motion in support of that target in December 2008 and is subsequently recognised by LG-EM as 'working towards' the Charter. LG-EM will conduct a diagnostic this summer to fine tune the Action Plan in readiness for an assessment in early 2010. Personal Development Plan interviews have been conducted for over 50% of Members and those remaining will be offered dates before the end of the year. Council has nominated two Members and an Officer to be

accredited Charter Assessors. A re-structure within Democratic Services has drawn together different budget headings to increase resources for Member Development.

Members of the Audit and Accounts Committee are provided with training specific to its responsibilities on an annual basis. The focus is on key governance issues such as risk management and internal control. Individual briefings are provided to Members of the Committee as and when required.

Over 100 managers have been through our Leading Manager Programme, designed and delivered in partnership with the University of Derby. The programme is delivering leadership capacity to a critical mass of our Leaders and generating a real and measurable return on investment. The programme has been featured nationally and internationally as a best practice example and was shortlisted for a Training Journal 'Best Public Service Initiative Award'.

The Council's Achievement and Development Scheme for all staff ensures performance is managed and development needs for each member of staff are identified and met. We have recognised the need to review the scheme and we have piloted a new system, which it is hoped will better meet the needs of employees as well as promoting effective performance management. We are continually looking to develop the potential of our staff and one initiative in achieving this is the creation of a "Succession Pool" for heads of service and assistant directors.

The Council have successfully achieved the Investors in People accreditation in all its departments.

## **8. Engaging with Local people and other stakeholders to ensure robust Accountability**

The Council's planning and decision making processes are designed to include consultation with stakeholders and the submission of views by local people.

Every year, together with our partners, we carry out many consultation exercises, including the community safety audit, Derby Pointer survey of a representative sample of residents, Police budget survey, the NHS patient satisfaction survey and many more. These surveys and events enable the Council and our partners to gauge understanding of our shared vision and priorities for the city. We have adopted a Community Engagement Strategy with DCP to ensure a co-ordinated approach to community engagement across partner organisations.

Our commitment to partnership working is demonstrated in our approach to Community Leadership. Following a successful pilot of neighbourhood working, the Council together with our partners is developing a citywide partnership model for neighbourhood management. Day-to-day co-ordination of service delivery has been transferred to a partner organisation – in this case, Derby Community Safety Partnership.

The neighbourhood model has four key objectives...

- Empowering local communities.
- Strengthening local democracy.
- Building more responsive public services.
- Developing integrated frontline public services.

Neighbourhood Teams are made up of a Neighbourhood Co-ordinator, a Neighbourhood Environmental Action Team (NEAT), a Police Community Support Officer, a Community Safety

Officer, a Police Neighbourhood Team and a Community Engagement Officer. In addition, there is frequent input from other agencies, such as Derby Homes' Community Watch Patrol, Derbyshire Fire and Rescue Service and Central and Derby City Primary Care Trust.

To give local citizens a greater say in local decision making, we have transformed our five area panels into neighbourhood boards and forums. Every ward or neighbourhood now has a forum and board. Neighbourhood forums are open public meetings that are held at a local venue every two or three months. The forum is an opportunity for residents to find out what's happening in their area and to discuss the big issues and priorities. Residents meet with councillors and representatives from police, health, council and community safety. Neighbourhood boards are local leadership groups that agree priorities, decide where community grants are to be spent, monitor performance and decide on the vision for the neighbourhood.

Other arrangements for consultation and for gauging local views include the Derby Pointer Citizen's Panel. Your Derby magazine provides summary information on the Council's vision and priorities and is delivered to homes and businesses across Derby.

The Community Strategy is drawn up in consultation with stakeholders across the city including...

- the results of Citizens Panel consultations
- the results of surveys/consultations on other supporting strategies and plans
- stakeholder meetings and events
- advice from Government advisors and consultants.

Let's Talk Budget is our process for engaging residents and organisations interested in the budget setting process. We have used a budget-modelling tool and encourage participation in the budget setting process through our consultation and engagement framework.

Performance and progress against the Community Strategy, LAA and Corporate Plan is evaluated regularly using performance indicators on Performance Eye. Regular monitoring reports are presented to the DCP Board and there is an extensive annual review process.

## **9. Review of Effectiveness**

Derby City Council annually reviews the effectiveness of its governance framework including the system of internal control. The review of effectiveness is informed by managers within the Council who have responsibility for the development and maintenance of the governance environment, the work of the internal auditors and by comments made the external auditors and other inspection agencies.

Both in year and year end review processes have taken place. In year review mechanisms include:

- the Cabinet is responsible for considering overall financial and performance management and receives comprehensive reports on a quarterly basis. It is also responsible for key decisions and for initiating corrective action in relation to risk and internal control issues.
- there is a well resourced Scrutiny function which holds the Cabinet to account. The Scrutiny Management Commission is responsible for maintaining an overview of service and financial performance, efficiency and effectiveness.
- the Standards Committee has met regularly throughout the year to consider and review issues relating to the conduct of Members including referrals from the standards board.

Their work has included reviewing the Code of Conduct for Members and preparation/training for the new requirements for dealing with investigations into Members' conduct.

- the Audit and Accounts Committee met throughout the year to provide independent assurance to the Council in relation to the effectiveness of the risk management framework and internal control environment. The Committee met 5 times during the year receiving regular reports on governance, risk and internal control matters.
- Internal Audit is an independent and objective assurance service to the management of the City Council who complete a programme of reviews throughout the year to provide an opinion on the internal control, risk management and governance arrangement. In addition, the Section undertakes fraud investigation and proactive fraud detection work which includes reviewing the control environment in areas where fraud or irregularity has occurred. Significant weaknesses in the control environment identified by Internal Audit are reported to senior management and the Audit and Accounts Committee.
- the External Auditor's Annual Audit and Inspection Letter is considered by the Audit and Accounts Committee, Cabinet and the Chief Officer Group. A number of external audits and inspections have also taken place.
- the External Auditors completed their CPA Use of Resources Key Lines of Enquiry assessment during the year and awarded the Council's internal control arrangements a score of 3 overall. The Use of Resources assessment overall retained a score of 3.
- the Change Management and Performance Unit monitor National and Key Performance Indicators on a quarterly basis and recommend improvements to the performance framework on a regular basis.
- The Strategic Risk Group reviews newly identified corporate risks and ensures that actions are being taken to effectively manage the Council's highest risks. The Group met quarterly to review the effectiveness of the Council's Risk Management Framework.

The review of the Council's governance arrangements and the control environment included:

- the role of the Governance Working Group in reviewing the Council's own governance arrangements against a best practice framework endorsed by CIPFA/SOLACE to identify areas for improvement.
- reviewing other external inspection reports received by the Council during the year
- validating assurances obtained by reference to documentation held and by comparing the assurances provided to an evaluation of the effectiveness of the control environment.
- the opinion of the Head of Audit and Risk Management in his annual report to Audit and Accounts Committee and an evaluation of management information in key areas to identify any indications that the control environment may not be sound.
- consulting the Audit and Accounts Committee regarding any potential issues they felt could indicate a problem with the control environment.

## **10. Significant Governance Issues 2008/9**

### ***Political Control***

At the local elections in May 2008 no one political party achieved an outright majority. The party with the most seats, the Liberal Democrats, chose to form the Council Cabinet. This situation of no overall control has impacted on the decision-making process of the Council, in particular the setting of the 2009/10 budget.

This situation of no overall control is set to continue in 2009/10, because 2009 is a fallow year in the City Council's local election process.

### ***Governance Issues raised with Audit and Accounts Committee***

All significant governance issues are reported to the Audit and Accounts Committee. Below are the issues reported during 2008/09:

#### *Highways Maintenance*

The performance of the Derbyroads Partnership has been regularly reported to the Audit and Accounts Committee. Members expressed concern in relation to the size of the backlog of work on repairs; the value of the works was estimated to be worth £1.3m. A Board was set up to implement improvements to the situation and the Council is now putting a plan in place to clear the routine maintenance backlog. The action plan will be effective from July 2009 and it is estimated that it will take 12 months to sort out.

#### *IT Security – virus*

In February 2009 the Council's network was infected by the Conficker.b virus. The original infection occurred in one of the libraries, almost certainly through the use of an infected USB memory stick. This then infected one of the servers which initiated the user account attacks. The Council's anti-virus settings did detect and remove the infection, but its aggressive replication methods meant it was able to attack machines that were fully patched and protected, along with infecting machines that were not fully protected. Action was taken to ensure that:

- all computers have had the latest Microsoft and AV software updates installed and any infected PCs are immediately removed from the network.
- Increased levels of scanning have been implemented to scan all write files as well as read files. End of day scanning on all PCs on closedown has been implemented
- Auto boot/run for USB and CD drives has been disabled.

Key lessons have been learned from this breach of IT security. These include

- too many gaps in the MS patching and AV cover.
- Inventory management and accuracy was found to be lacking.
- Only Council issued and controlled USB memory sticks should be used on machines connected to the Council network and these memory sticks should not be connected to non Council devices.

Future actions to improve governance were approved by the Audit and Accounts Committee in April 2009.

#### *Fraud/ Cash payments*

The Council's cash advance payments system in payroll was the subject of fraudulent activity. Action has been taken to make sure that no opportunities exist for any further frauds to be committed:

- Payroll cash advances have been stopped completely.
- Where there is a demonstrable need to make a payroll advance this is now being done electronically via BACS transfer, utilising the controls already in place with our Financial Director system.

- Where there is a demonstrable need to make a same day payment, and these will be exceptional items, the CHAPS system will be used so that the funds are cleared in the employee' account on the day of payment.

An action plan to address some of the control/systems weaknesses was drawn up and presented to the Committee.

#### *Non-adherence with Contract Procedure Rules*

Following a presentation on the development of the Procurement Connection website to the Audit and Accounts Committee, its members raised concerns over the levels of compliance with the Council's Contract Procedure Rules. A report to the June 2008 meeting detailed 15 instances of departments not complying with the Council's procurement rules. A formal reporting procedure to Chief Officer Group has now been introduced for all issues of non-compliance. Audit and Accounts Committee will be updated on a half yearly basis of all cases together with an explanation as to the reason for it occurring.

### **11. Update on Governance Issues reported in 2007/8 AGS**

Progress continues to be made on significant governance issues raised in the 2007/8 annual governance statement.

Governance Issues	Progress made
Areas for improvement from Corporate Assessment	The Action Plan was reported to Chief Officer Group in July 2008 together with an update on progress. Several of the actions are now complete. A further update on progress is due to be reported to COG in July 2009.
Derwent New Deal for Communities (NDC)	Cabinet members have been regularly briefed on progress.
Risk Management	Regular updates have been taken Audit and Accounts Committee. A new electronic risk management system has been purchased which will improve reporting of risks. A fraud risk register is being compiled.
Governance Framework	The Governance Working Group has carried out a self-assessment of the Council against the 6 good governance principles. An action plan has been produced to drive forward improvements to the governance framework
Fraud Awareness	The fraud awareness training course for staff is still being developed. The aim is to run these from September 2009.
Partnerships	A Partnership Register has now been formalised with initial work undertaken on high risk partnerships. Training will be undertaken in 2009/10 for lead officers engaged in partnership activity

## 12. Certification

To the best of our knowledge, the governance arrangements, as defined above, have been effectively operating during the year with the exception of those areas identified in section 10. We propose over the coming year to take steps to address the above matters to further enhance our governance arrangement. We are satisfied that these steps will address the need for improvements that were identified during the review of effectiveness and will monitor their implementation and operation as part of our next annual review.

Councillor Hilary Jones  
Leader of the Council

Adam Wilkinson  
Chief Executive

# Statement of Responsibilities

## The Authority's Responsibilities

The Authority is required:

- (1) To make arrangements for the proper administration of its financial affairs and to secure that one of its officers has the responsibility for the administration of those affairs. At Derby City Council that officer is the Corporate Director of Resources.
- (2) To manage its affairs to secure economic, efficient and effective use of resources and safeguard its assets.
- (3) To approve the Statement of Accounts.

The Accounts were approved by Audit and Accounts Committee on 24 September 2009.

Signed: \_\_\_\_\_

Councillor Dave Roberts - Chair, Audit and Accounts Committee

## The Corporate Director of Resources Responsibilities

The Corporate Director of Resources is responsible for the preparation of the Authority's Statement of Accounts in accordance with proper practices as set out in the CIPFA / LASAAC Code of Practice on Local Authority Accounting in Great Britain (the Code). The Code requires the Authority to present fairly the financial position of the Authority for the year ended 31 March 2009.

In preparing this Statement of Accounts, the Corporate Director of Resources and Housing has ensured that:

- (1) Suitable accounting policies have been selected and then applied consistently
- (2) Judgements and estimates have been made that were reasonable and prudent.
- (3) Compliance with the local authority SORP.

The Corporate Director of Resources has also ensured that:

- (1) Proper accounting records have been kept which were up to date
- (2) Reasonable steps have been taken for the prevention and detection of fraud and other irregularities.

Signed: \_\_\_\_\_

Don McLure-  
Corporate Director of Resources

Date: \_\_\_\_\_  
24 September 2009





# Audit Opinion

## *Independent auditor's report to the Members of Derby City Council*

### **Opinion on the financial statements**

We have audited the Authority and Group financial statements and related notes of Derby City Council for the year ended 31 March 2009 under the Audit Commission Act 1998. The Authority and Group financial statements comprise the Authority and Group Income and Expenditure Account, the Authority Statement of Movement on the General Fund Balance, the Authority and Group Balance Sheet, the Authority and Group Statement of Total Recognised Gains and Losses, the Authority and Group Cash Flow Statement, the Housing Revenue Account, the Statement of Movement on the Housing Revenue Account, the Collection Fund and the related notes. These financial statements have been prepared under the accounting policies set out in the Statement of Accounting Policies. This report is made solely to the members of Derby City Council in accordance with Part II of the Audit Commission Act 1998 and for no other purpose, as set out in paragraph 49 of the Statement of Responsibilities of Auditors and of Audited Bodies prepared by the Audit Commission.

To the fullest extent permitted by law, we do not accept or assume responsibility to anyone other than the members of Derby City Council, for our audit work, for this report, or for the opinions we have formed.

### **Respective responsibilities of the Corporate Director of Resources and auditor**

The Corporate Director of Resources responsibilities for preparing the financial statements in accordance with relevant legal and regulatory requirements and the Code of Practice on Local Authority Accounting in the United Kingdom 2008 are set out in the Statement of Responsibilities for the Statement of Accounts. Our responsibility is to audit the financial statements in accordance with relevant legal and regulatory requirements and International Standards on Auditing (UK and Ireland).

We report to you our opinion as to whether the Authority and Group financial statements present fairly, in accordance with relevant legal and regulatory requirements and the Code of Practice on Local Authority Accounting in the United Kingdom 2008:

- the financial position of the Authority and its income and expenditure for the year; and
- the financial position of the Group and its income and expenditure for the year.

We review whether the governance statement reflects compliance with 'Delivering Good Governance in Local Government: A Framework' published by CIPFA/SOLACE in June 2007. We report if it does not comply with proper practices specified by CIPFA/SOLACE or if the statement is misleading or inconsistent with other information we are aware of from our audit of the financial statements. We are not required to consider, nor have we considered, whether the governance statement covers all risks and controls. Neither are we required to form an opinion on the effectiveness of the Authority's corporate governance procedures or its risk and control procedures. We read other information published with the Authority and Group financial statements, and consider whether it is consistent with the audited Authority and Group financial statements. This other information comprises the Explanatory Foreword. We consider the implications for our report if we become aware of any apparent misstatements or material inconsistencies with the Authority and Group financial statements. Our responsibilities do not extend to any other information.

### **Basis of audit opinion**

We conducted our audit in accordance with the Audit Commission Act 1998, the Code of Audit Practice issued by the Audit Commission and International Standards on Auditing (UK and Ireland) issued by the Auditing Practices Board. An audit includes examination, on a test basis, of evidence relevant to the amounts and disclosures in the Authority and Group financial statements and related notes. It also includes an assessment of the significant estimates and judgments made by the Authority in the preparation of the Authority and Group financial statements and related notes, and of whether the accounting policies are appropriate to the Authority's circumstances, consistently applied and adequately disclosed. We planned and performed our audit so as to obtain all the information and explanations which we considered necessary in order to provide us with sufficient evidence to give reasonable assurance that the Authority and Group financial statements and related notes are free from material misstatement, whether caused by fraud or other irregularity or error. In forming our opinion we also evaluated the overall adequacy of the presentation of information in the Authority and Group financial statements and related notes.

### **Opinion**

In our opinion:

- The Authority financial statements present fairly, in accordance with relevant legal and regulatory requirements and the Code of Practice on Local Authority Accounting in the United Kingdom 2008, the financial position of the Authority as at 31 March 2009 and its income and expenditure for the year then ended; and
- The Group financial statements present fairly, in accordance with relevant legal and regulatory requirements and the Code of Practice on Local Authority Accounting in the United Kingdom 2008, the financial position of the Authority as at 31 March 2009 and its income and expenditure for the year then ended.

### **Conclusion on arrangements for securing economy, efficiency and effectiveness in the use of resources**

#### ***Authority's Responsibilities***

The Authority is responsible for putting in place proper arrangements to secure economy, efficiency and effectiveness in its use of resources, to ensure proper stewardship and governance and regularly to review the adequacy and effectiveness of these arrangements.

#### ***Auditor's Responsibilities***

We are required by the Audit Commission Act 1998 to be satisfied that proper arrangements have been made by the Authority for securing economy, efficiency and effectiveness in its use of resources. The Code of Audit Practice issued by the Audit Commission requires us to report to you our conclusion in relation to proper arrangements, having regard to relevant criteria specified by the Audit Commission for principal local authorities. We report if significant matters have come to our attention which prevent us from concluding that the Authority has made such proper arrangements. We are not required to consider, nor have we considered, whether all aspects of the Authority's arrangements for securing economy, efficiency and effectiveness in its use of resources are operating effectively.

#### ***Conclusion***

We have undertaken our audit in accordance with the Code of Audit Practice and having regard to the criteria for principal local authorities specified by the Audit Commission and published in May 2008 and updated in February 2009, and the supporting guidance, we are satisfied that, in all significant respects, Derby City Council made proper arrangements to secure economy, efficiency and effectiveness in its use of resources for the year ending 31 March 2009.

#### **Certificate**

We certify that we have completed the audit of the accounts in accordance with the requirements of the Audit Commission Act 1998 and the Code of Audit Practice issued by the Audit Commission.

**JD Roberts**, Senior Statutory Auditor

For and on behalf of Grant Thornton UK LLP, Registered Auditor, Chartered Accountants,  
Enterprise House, 115 Edmund Street, Birmingham, B3 2HJ.

Date:

# Statements of Accounting Policies

## 1. General Principles

The Statement of Accounts summarises the Council's transactions for the 2008/09 financial year and its position at the year end of 31 March 2009.

It has been prepared in accordance with the Code of Practice on Local Authority Accounting in the United Kingdom - A Statement of Recommended Practice 2008 (the SORP), including applicable Statements of Standard Accounting Practice (SSAP) and Financial Reporting Standards (FRS).

The accounting convention adopted is historical cost, modified by the revaluation of certain categories of tangible fixed assets.

## 2. Accruals of Income and Expenditure

Activity is accounted for in the year that it takes place, not simply when cash payments are made or received in accordance with SORP and FRS18. For example:

- Fees, charges and rents are accounted for as income at the date the Council provides the relevant goods or services.
- Supplies are recorded as expenditure when they are consumed – where there is a gap between the supply date and when the supplies are used, they are carried as stock on the Balance Sheet.
- Income and expenditure are credited and debited to the relevant service revenue account, unless they properly represent capital receipts or capital expenditure.
- Where income and expenditure have been recognised but cash has not been received or paid, a debtor or creditor for the relevant amount is recorded in the Balance Sheet. Where it is doubtful that the debt will be settled, the balance of debtors is written down and a charge made to revenue for the income that might not be collected.
- Works are charged as expenditure when they are completed, before which they are carried as work in progress on the Balance Sheet.
- Interest payable on borrowings and receivable on investments are accounted for on the basis of the effective interest rate for the relevant financial instrument rather than the cash flows fixed or determined by the contract.

## 3. Provisions

The treatment outlined is in line with FRS12 (Provisions, contingent liabilities and contingent assets) and the 2008 SORP.

Provisions are required for any liabilities of uncertain timing or amount that have been incurred. Provisions are required to be recognised when:

- The local authority has a present obligation (legal or constructive) as a result of a past event.
- It is probable that a transfer of economic benefits will be required to settle the obligation.
- A reliable estimate can be made of the amount of the obligation.

A transfer of economic benefits or other events is regarded as probable if the event is more likely than not to occur. If these conditions are not met, no provision is recognised.

The obligation can be 'constructive' (e.g. the authority has publicly expressed an intention to do something, and other parties have acted in expectation of this).

Provisions are charged to the appropriate service revenue account in the year that the Authority becomes aware of the obligation, based on the best estimate of the likely settlement. When payments are eventually made they are charged to the provision set up on the Balance Sheet. Estimated settlements are reviewed at the end of each financial year – where it becomes more likely than not that a transfer of economic benefits will not be required (or a lower settlement than anticipated is made), the provision is reversed and credited back to the relevant service revenue account.

Where some or all of the payment required to settle a provision is expected to be met by another party (e.g. insurance claim) this is only recognised as income in the relevant service revenue account if it is virtually certain that reimbursement will be received if the obligation is settled.

#### **4. Bad Debt Provision**

The authority maintains bad debt provisions for any potential non payment of debtors. At present the authority has the following bad debt provisions:

- Sundry Debtors
- Collection Fund
- Housing Benefits Overpayments

The bad debt provisions are calculated firstly by providing fully for any specific debts that are considered to be doubtful, and then using an estimation of what percentage of debt will be repaid on a year on year basis for the remaining balance based on the Council's experience of historic collection rates.

#### **5. Contingent Assets and Liabilities**

Contingent assets are not recognised in the Statement of Accounts but are disclosed within the notes if the inflow of a receipt or economic benefit is probable.

Contingent liabilities are not recognised in the Statement of Accounts but are disclosed within the notes if there is a possible, but not probable, obligation that may require a payment or transfer of economic benefits.

Both of these policies are in line with FRS 12 (Provisions, contingent liabilities and contingent assets).

#### **6. Reserves**

The Council sets aside specific amounts as reserves for future policy purposes or to cover contingencies. Reserves are created by appropriating amounts in the Statement of Movement in the General Fund Balance. When expenditure to be financed from a reserve is incurred, it is charged to the appropriate service revenue account in that year to score against the Net Cost of Services in the Income and Expenditure Account. The reserve is then appropriated back in to the Statement of Movement on the General Fund Balance so that there is no net charge against Council tax for the expenditure.

Certain reserves are kept to manage the accounting processes for tangible fixed assets and retirement benefits and do not represent usable resources for the Council (e.g. Capital Adjustment Account, Revaluation Reserve, and Pension Reserve). These reserves are explained in the relevant policies below.

## 7. Retirement Benefits

Employees of the Council are members of two separate pension schemes both of which provide defined benefits to members – retirement lump sums and pensions, earned as employees worked for the Council.

- **The Teachers' Pension Scheme**, administered by Capita Teachers' Pensions on behalf of the Department for Children, Schools and Families (DCSF). Liabilities for these benefits cannot be identified to the Council and so the scheme is therefore accounted for as if it were a defined contribution scheme in accordance with the SORP. No liability for future payments of benefit is recognised in the Balance Sheet and the Education Service revenue account is charged with the employer's contribution payable to teachers' pensions in the year.
- **The Local Government Pension Scheme**, administered by Derbyshire County Council and is accounted for as a defined benefits scheme as per FRS17 (Retirement benefits) and SORP. The liabilities of Derby City Council Pension Fund are included in the Balance Sheet on an actuarial basis using the projected unit method – ie an assessment of the future payments that will be made in relation to retirement benefits earned to date by employees, based on assumptions about mortality rates, employee turnover rates etc, and projections of projected earnings for current employees. Liabilities are discounted to their value at current price using a discount rate of 7.1% (as indicated by the fund Actuary).

The Statement of Accounts includes accounting for and disclosure of pension costs, assets and liabilities in compliance with the requirements with the SORP relating to FRS17. The objective is to ensure that the Council's financial statements reflect at fair value the future pension liabilities that have been incurred and the extent to which assets have already been set aside to fund them. Statutory provisions limit the Council to raising the Council tax to cover the amounts payable by the Council to the pension fund in the year. In the Statement of Movement on the General Fund Balance this means that there are appropriations to and from the Pensions Reserves to remove the notional debits for the cash paid to the pension fund and any amounts payable to the fund but unpaid at the year end.

### Change of Accounting Policy

Under the 2008 SORP the Council has adopted the amendment to FRS 17 Retirement Benefits. As a result, quoted securities held as assets in the defined benefit pension scheme are now valued at bid price rather than mid-market value. The effect of this change is that the value of the scheme assets at 31 March 2007 has been restated from £414.615m to £413.786m, resulting in an increase of the pension deficit of £0.780m. Current and prior year Income and Expenditure deficit have been unaffected by this change.

## Discretionary Benefits

The Council also has restricted powers to make discretionary awards of retirement benefits in the event of early retirements. Any liabilities estimated to arise as a result of an award to any member of staff (including teachers) are accrued in the year of the decision to make the award and accounted for using the same policies as are applied to the Local Government Pension Scheme.

## 8. Government Grants and Contributions

- **Revenue:** Whether paid on account, by instalment or in arrears, government grants and external contributions are recognised as income at the date the Council satisfies the conditions of entitlement to the grant/contribution, there is a reasonable assurance that the monies will be received, and the expenditure for which the grant has been given has been incurred. Revenue grants are matched in service revenue accounts with the service expenditure to which they relate. Grants to cover general expenditure are credited to the foot of the Income and Expenditure Account after Net Operating Expenditure.
- **Capital:** Where grants and contributions are received that are identifiable to fixed assets with a finite useful life, the amounts are credited to the Government Grants Deferred Account. The balance is then written down over the useful life of the asset to revenue to offset depreciation charges made for the related asset, in the relevant service revenue account, in line with the depreciation policy applied to them. Grant and contributions that are attributable to assets that are not depreciated or non-Council assets, are credited to the service revenue account as they occur. To neutralise the impact of this credit a debit entry is made on the Statement of Movement on the General Fund Balance and a credit to the Capital Adjustment Account.

## 9. Intangible Fixed Assets

Expenditure on assets that do not have a physical substance but are identified and controlled by the Council (e.g. software licences) is capitalised when it will bring benefits to the Council for more than one financial year. The assets are amortised over their estimated useful economic life (maximum of 20 years). The balance is amortised to the relevant service account over the economic life of the investment to reflect the pattern of consumption of benefits.

## 10. Tangible Fixed Assets

Tangible fixed assets are assets that have physical substance and are held for use in the provision of services or for administrative purposes on a continuing basis.

**Recognition:** Expenditure on the acquisition, creation or enhancement of tangible assets is capitalised on an accruals basis, provided that it yields benefits to the Council and the services that it provides are for more than one financial year. Expenditure that secures but does not extend the previously assessed standards of performance of assets is charged to revenue as it is incurred.

**Measurement:** Assets are initially measured at cost, comprising all expenditure that is directly attributable to bringing the asset into working condition for its intended use. Assets are then carried in the Balance Sheet using the following measurement bases:

- Investment properties and assets surplus to requirements – lower of net current replacement cost or net realisable value.
- Council dwellings – existing use value for social housing.
- Other dwellings, other land and buildings – lower of net current replacement costs or net realisable value.
- Vehicles, plant and equipment – depreciated historical cost as a proxy for net realisable value as difference is not significant.
- Infrastructure assets and community assets – depreciated historical cost.
- Assets under construction – historical cost.

Net current replacement cost is assessed as:

- Non-specialised operational properties – existing use value.
- Specialised operational properties – depreciated replacement cost.
- Investment properties and surplus assets – market value.

Assets included in the Balance Sheet at current value are re-valued where there have been material changes in the value, but as a minimum every five years. Increases in valuation are matched by credits to the Revaluation Reserve to recognise unrealised gains. Exceptionally, gains may be credited to the Income and Expenditure Account where they arise from the reversal of an impairment loss previously charged to a service account.

**Impairment:** The value of each category of assets and of material individual assets that are not being depreciated are reviewed at the end of each financial year for evidence of reductions in value. This can be as a result of:

- A significant decline in an assets value during the preceding period of 12 months.
- Evidence of physical damage or obsolescence to the asset.
- A significant change in the statutory or regulatory environment in which the authority operates.
- A commitment by the authority to undertake a significant reorganisation.

All assessments of impairment are carried out in accordance with the CIPFA Code of Practice and the relevant sections of the RICS Appraisal and Valuation manual.

When impairment is identified this is accounted for by:-

- Where attributable to the clear consumption of economic benefits – the loss is charged to the relevant service revenue account.
- Otherwise – written off against any revaluation gains attributable to the relevant asset in the Revaluation Reserve, with any excess charges to the relevant service revenue account.

Where an impairment loss is charged to the Income and Expenditure Account but there were accumulated revaluation gains in the Revaluation Reserve for the asset, an amount up to the value of the loss is transferred from the Revaluation Reserve to the Capital Adjustment Account.



## **Disposals/Capital Receipt**

When an asset is disposed of or decommissioned, the value of the asset in the Balance Sheet is written off to the Income and Expenditure Account as part of the gain or loss on disposal.

Receipts from disposals are credited to the Income and Expenditure Account as part of the gain or loss on disposal. Any revaluation gains in the Revaluation Reserve are transferred to the Capital Adjustment Account. Receipts in excess of £10,000 are categorised as capital receipts. A proportion of receipts relating to Housing Revenue Account disposal (75% for dwellings and 50% for land and other assets net of deductions and allowances) is payable into the Government pool. The balance of receipts is required to be credited to the Usable Capital Receipts Reserve, and can then only be used for new capital investment or set aside to reduce the Council's underlying need to borrow. Receipts are appropriated to the reserve from the Statement of Movement on the General Fund Balance.

The written off value of disposals is not charged against the Council tax, as the cost of the fixed asset is fully provided for under separate arrangements for capital financing. Any profit/loss on disposals are appropriated to the Capital Adjustment Account from the Statement of Movement on the General Fund Balance.

## **Depreciation**

Depreciation is provided for on all assets with a determinable finite life (except for investment properties), by allocating the value of the asset in the Balance Sheet over the periods in which the benefits from their use are expected to arise.

Depreciation is calculated on the following bases:

- Council Dwellings – straight line over the estimated remaining life of the asset (up to 50 years).
- Vehicles – straight line over the estimated remaining life of the asset (5-10 years).
- Plant and Equipment – straight line over the estimated remaining life of the asset (5 – 20 years).
- Infrastructure – straight line allocation over 40 years.
- Operational buildings – straight line allocation over the life of the property as estimated by the Valuer.
- Land – not depreciated.
- Community assets – not depreciated.

Revaluation gains are also depreciated, with an amount equal to the difference between current value depreciation charged on assets and the depreciation that would have been charged based on their historical cost being transferred each year from the Revaluation Reserve to the Capital Adjustment Account.

## **Grants and Contributions**

Where grants and contributions are received that are identifiable to fixed assets with a finite useful life, the amounts are credited to the Government Grants Deferred Account. The balance is then written down to revenue to offset depreciation charges made for the relevant asset in the relevant service revenue account, in line with the depreciation policy applied to them.

## **11. Charges to revenue for Fixed Assets**

Service revenue accounts, support service and trading accounts are charged with the following amounts to record the real cost of holding fixed assets during the year:

- Depreciation attributable to the assets used by the relevant service.
- Impairment losses attributable to the clear consumption of economic benefits on tangible assets used by the service and other losses where there are no accumulated gains in the Revaluation Reserve against which they can be written off.
- Amortisation of intangible fixed assets attributable to the service.

The Council is not required to raise Council tax to cover depreciation, impairment losses or amortisation. However, the Council's policy is to make an annual provision from revenue to contribute towards the reduction in its overall borrowing requirement (equal to at least 4% of the underlying amounts measured by the adjusted capital financing requirement). Depreciation, impairment losses and amortisation is therefore replaced by revenue provision in the Statement of Movement on the General Fund Balance, by way of an adjusting transaction with the Capital Adjustment Account for the difference between the two.

## **12. Revenue expenditure funded from Capital under Statute**

Revenue expenditure funded from Capital under Statute represents expenditure that may be capitalised but which does not result in the creation of tangible assets. This type of expenditure was previously named 'deferred charges'. Expenditure incurred during the year has been written off as expenditure to the relevant service revenue account in the year. Where the Council has determined to meet the cost of the charges from existing capital resources or by borrowing, a transfer to the Capital Adjustment Account in the Statement of Movements on the General Fund Balance then reverses out the amounts charged to the Income and Expenditure Account, so there is no impact on the level of Council tax. Similarly, where the cost is met by a grant or contribution this is credited to the revenue account to match the amortised expenditure so that there is no impact on the total cost of the revenue service.

## **13. Leases**

### **Finance Leases**

The Council accounts for leases as finance leases when substantially all the risk and rewards relating to the leased asset transfer to the Council. Rentals payable are apportioned between:

- A charge for the acquisition of the interest in the asset (recognised as a liability in the balance sheet at the start of the lease, matched with a tangible fixed asset – the liability is written down as it becomes payable).
- A finance charge based on a constant rate of charge over the period of the lease (debit to Net Operating Expenditure in the Income and Expenditure Account as it becomes payable).

Fixed assets recognised under finance leases are accounted for using the policies applied generally to tangible fixed assets, subject to depreciation being charged over the lease term if this is shorter than the asset's estimated life.

## Operating Leases

Leases that do not meet the definition of finance leases are accounted for as operating leases. Rentals payable are charged to the relevant Service Revenue Account over the term of the lease so that, in general, rentals are charged when they become payable. Lease payments (net of charges for services such as maintenance) shall be charged to revenue on a straight-line basis other than where a more systematic and rational basis is appropriated. No values relating to operating leases are carried on the Council's Balance Sheet except as either creditors or payments in advance. The City Council leases some of its properties to third parties. Rent is charged for the use of these properties, and the value of these assets is included as investment properties in the Council's Balance Sheet and credit rentals to revenue as they become payable.

## 14. Long Term Private Finance Initiative (PFI) Contracts

Derby City Council has three operational PFI projects and a further three PPP/PFI projects in procurement as follows:

### Operational

- Grouped Schools
- Housing Inner City Regeneration
- Street Lighting

### In procurement

- Housing – New Build and Refurbishment (commencement due in 2010/11).
- Waste project
- Building Schools for the Future

PFI contracts are agreements to receive services, where the responsibility for making available the fixed assets needed to provide the services passes to the PFI contractor. Payments made by the council under a contract are charged to revenue to reflect the value of services received in each financial year in line with FRS5 (Reporting the substance of transactions).

PFI transactions in relation to operational schemes, together with the relevant notes to the accounts are treated in accordance with SORP 2008.

Where appropriate, account has been taken within the revenue account and balance sheet of the implications of any residual balance and prepayments (Deferred Consideration) in relation to schemes.

### *Dowry Payments*

Dowry payments, made at the start of the contract, which result in lower unitary payments over the life of the contract are accounted for by setting up the Deferred Consideration account referred to below.

### *Deferred Consideration*

Deferred considerations reflect PFI contract prepayments made where the payment has given rise to a future benefit for the Council. The balance is amortised to revenue over the period of the future benefit, which is the life of the PFI contract. These are included under long term debtors on the Balance Sheet. Deferred consideration amortisation charges are notional and are reversed out in the Statement of Movement on General Fund Balance to remove any impact on Council tax or rents.

### *Residual/Reversionary Interests*

The Council has passed control of its Schools and Street Lighting PFI assets excluding the Housing PFI scheme to the PFI contractor. This property will return to the Council at the end of the scheme (reversionary interest). An assessment has been made using the cost of the assets and a reversionary interest asset has been created in the Council's Balance Sheet and is being built up as a long term debtor over the contract life by reducing the amount of the unitary payment charged to revenue.

In cases where the revenue grant stream received from the Government generates cash surpluses in the early years of a project, the surpluses are retained in earmarked reserves in order to offset grant deficits anticipated in future years. Details of future obligations are shown as a note to the Income and Expenditure Account.

## **15. Financial Liabilities**

Financial liabilities are initially measured at fair value and carried at their amortised cost. Annual charges to the Income and Expenditure Account for interest payable are based on the carrying amount of the liability, multiplied by the effective rate of interest for the instrument. For the borrowings that the Council has, this means that the amount presented in the Balance Sheet is the outstanding principal repayable plus any accrued interest, and interest charged to the Income and Expenditure Account is the amount payable for the year in the loan agreement.

## **16. Financial Assets**

Financial assets are classified into two types:

- Loans and receivables – assets that have fixed or determinable payments but are not quoted in an active market.
- Available-for-sale assets – assets that have a quoted market price and/or do not have fixed or determinable payments.

### **Loans and Receivables**

Loans and receivables are initially measured at fair value and carried at their amortised cost. Annual credits to the Income and Expenditure Account for interest receivable are based on the carrying amount of the asset multiplied by the effective rate of interest for the instrument. For the loans that the Council has made the amount presented in the Balance Sheet is the outstanding principal receivable, and interest credited to the Income and Expenditure Account is the amount receivable for the year in the loan agreement.

Where assets are identified as impaired because of a likelihood arising from a past event that payments due under the contract will not be made, the asset is written down and a charge made to the Income and Expenditure Account. Any gains and losses that arise on the derecognition of the asset are credited/debited to the Income and Expenditure Account.

### **Available-for-Sale Assets**

Available-for-sale assets are initially measured and carried at fair value. Where the asset has fixed or determinable payments, annual credits to the Income and Expenditure Account for interest receivable are based on the amortised cost of the asset multiplied by the effective rate of interest for the instrument. Where there are no fixed or determinable payments, income (e.g. Dividends) is credited to the Income and Expenditure Account when it becomes receivable by the Council.

Assets are maintained in the Balance Sheet at fair value. Values are based on the following principles:

- Instruments with quoted market prices – the market price.
- Other instruments with fixed and determinable payments – discounted cash flow analysis.
- Equity shares with no quoted market prices – independent appraisal of company valuations (unless it is deemed not to be material then held at historical cost).

Changes in fair value are balanced by an entry in the Available-for-Sale Reserve and the gain/loss is recognised in the Statement of Total Recognised Gains and Losses (STRGL). The exception is where impairment losses have been incurred – these are debited to the Income and Expenditure Account, along with any net gain/loss for the asset accumulated in the reserve.

Where assets are identified as impaired because of a likelihood arising from a past event that payments due under the contract will not be made, the asset is written down and a charge made to the Income and Expenditure Account.

Any gains or losses that arise on the derecognition of the asset are credited/debited to the Income and Expenditure Account, along with any accumulated gains/losses previously recognised in the STRGL.

Where fair value cannot be measured reliably, the instrument is carried at cost (less any impairment losses).

## **17. Stocks and Work in Progress**

Stocks are included in the Balance Sheet at the lower of cost and net realisable value. Work in progress is subject to an interim valuation at the year end and recorded in the Balance Sheet at cost plus any profit reasonably attributable to the works.

## **18. Repurchase of Borrowing**

Gains on the repurchase or early settlement of borrowing are credited to Net Operating Expenditure in the Income and Expenditure Account in the year of repayment/settlement. Losses on the repurchase or early settlement of borrowing are debited to Net Operating Expenditure, which may be met by capital receipts, reducing the level of unapplied capital receipts carried forward, or from borrowing.

However, where repurchase has taken place as part of a restructuring of the loan portfolio that involves the modification or exchange of existing instruments, the premium or discount is respectively deducted from or added to the amortised cost of the new or modified loan and the write-down to the Income and Expenditure Account is spread over the life of the loan by an adjustment to the effective interest rate.

Where premiums and discounts have been charged to the Income and Expenditure Account, regulations allow the impact on the General Fund Balance to be spread over future years. The Council has a policy of spreading the gain/loss over the term that was remaining on the loan against which the premium was payable or discount receivable when it was repaid. The reconciliation of amounts charged to the Income and Expenditure Account to the net charge against the General Fund Balance is managed by a transfer to or from the Financial Instruments Adjustment Account in the Statement of Movement on the General Fund Balance.

### **19. Housing Revenue Account – Resource Accounting**

The HRA has been prepared in accordance with the Code of Practice on Local Authority Accounting in the UK. The HRA is a statutory account, ring-fenced from the rest of the General Fund. In accordance with the Statement of Recommended Practice, the transactions relating to the HRA have been separated into two statements;

- The HRA Income and Expenditure Account
- The Statement of Movement on the HRA Balance

### **20. Overheads and Support Services**

The cost of overheads and support services are charged to those that benefit from the supply of service in accordance with costing principles of the CIPFA Best Value Code of Practice (BVACOP). The total absorption principle is used – the full cost of overheads and support services are shared between users in proportion to the benefit they receive as shown below:

- Accountancy, Audit - Charge based on time allocation.
- Administrative buildings - Charge based on floor area and fixed charges.
- Cash collection, payroll, creditors, financial ledger, debtors and financial services - Charge based on usage e.g. number of invoices, wages paid etc.
- Computer services - Charge based on usage and contractual charges.
- Design and Property Services – architectural services, quantity surveying, property maintenance, repairs and maintenance fees - Charge based on time allocation of work undertaken.
- Estates and valuation - Charge based on time allocation.
- Legal services - Charge based on time allocation.
- Personnel services - Charge based on number of staff and time allocation.
- Telephone system - Charge based on number of extensions and fixed charge application.

The following are exceptions to this:

- Corporate and Democratic Core - Costs relating to the Councils status as a multi-functional, democratic organisation.
- Non Distributed Costs - The cost of discretionary benefits awarded to employees retiring early and any depreciation and impairment losses chargeable on non-operational properties.

These two cost categories are defined in BVACOP and accounted for as separate headings in the Income and Expenditure Account as part of Net Cost of Services.

## **21. VAT**

Income and Expenditure excludes any amounts relating to VAT, as all VAT collected on income is paid over to HM Revenue and Customs and all VAT paid on expenditure is recovered from them.

## **22. Events after the Balance sheet date**

These are events that have happened after the balance sheet date of 31 March 2009. There are two types of event and it depends on its nature as to its treatment within the Statement of Accounts.

If the event is an adjusting event (one that has a material economic effect on the Council and existed at the balance sheet date) then the Statement of Accounts have been adjusted accordingly. Details about any such event have adjusted any effected notes accordingly.

If the event is indicative of conditions that arose after the balance sheet date then this is an un-adjusting event. For these only a note is included within the Statement of Accounts identifying the nature of the event and estimates of the financial effect (unless this cannot be estimated reliably where upon a statement saying this is included).

# THE CORE FINANCIAL STATEMENTS

## THE INCOME AND EXPENDITURE ACCOUNT

2007/08 Net Expenditure (restated) £000		2008/09 Gross Expenditure £000	2008/09 Gross Income £000	2008/09 Net Expenditure £000	Note
6,061	Central Services to the Public	27,117	(27,977)	(860)	
42,387	Cultural, Environmental and Planning Services	73,416	(22,382)	51,034	
45,451	Children and Education Services	322,800	(248,558)	74,242	
14,691	Highways, Roads and Transport Services	33,968	(16,566)	17,402	
4,853	Housing	178,985	(107,087)	71,898	
52,503	Adult Social Services	82,264	(24,961)	57,303	
5,709	Corporate and Democratic Core	7,250	(1,811)	5,439	
691	Non Distributed Costs	1,531	0	1,531	
<b>172,346</b>	<b>Net Cost of Services</b>	<b>727,331</b>	<b>(449,342)</b>	<b>277,989</b>	1
0	(Gain)/loss on disposal of fixed assets			124	
(390)	(Surplus) or deficit of Trading Undertakings not included in Net Cost of Services			(37)	5
18,015	Interest Payable and Similar Charges			17,992	
4,098	Contribution to Housing Capital Receipts Pool			634	
(7,317)	Interest and Investment Income			(9,947)	
4,062	Pensions Interest Cost and Expected Return on Pensions Assets			11,921	32
63	Amortised Premiums and Discounts			19	
<b>190,877</b>	<b>Net Operating Expenditure</b>			<b>298,695</b>	
(70,562)	Demand on the Collection Fund			(74,404)	
(83)	Share of Previous Year Collection Fund Surplus			0	
(13,271)	General Government Grants			(25,486)	13
(79,081)	Non-Domestic Rates Redistribution			(89,791)	
<b>27,880</b>	<b>Deficit for the Year</b>			<b>109,014</b>	



## THE STATEMENT OF MOVEMENT ON THE GENERAL FUND BALANCE

The Income and Expenditure Account shows the Council's actual financial performance over the year, measured in terms of resources consumed and generated over the last twelve month. However the Authority is required to raise council tax on a different accounting basis, the main differences being:

- Capital investments are accounted for as they are financed rather than when the fixed assets are consumed.
- The payment of a share of housing capital receipts to the Government scores a loss in the Income and Expenditure Account but is met from the usable capital receipts balance rather than council tax.
- Retirement benefits are charged as amounts become payable to the pension fund and pensioners, rather than as future benefits earned.

The movement in General Fund Balance shows whether the Council has over or under spent against the council tax that it raised for the year, taking into account the use of reserves built up in the past and contributions to reserves earmarked for future expenditure.

This reconciliation statement summarises the difference between the outturn on the Income and Expenditure Account and the General Fund Balance.

<b>2007/08 (restated) £000</b>		<b>2008/09 £000</b>
27,880	Deficit for the year on the Income and Expenditure Account	109,014
(29,575)	Net additional amount required by statute and non-statutory proper practices to be debited or credited to the General Fund Balance for the year	(107,935)
<b>(1,695)</b>	<b>(Increase)/decrease in General Fund Balance for the Year</b>	<b>1,079</b>
<b>(11,463)</b>	General Fund Balance brought forward	(13,158)
<b>(13,158)</b>	<b>General Fund Balance carried forward</b>	<b>(12,079)</b>
(6,977)	Amount of General Fund Balance held by governors under schemes to finance schools	(5,593)
(6,181)	Amount of General Fund Balance generally available for new expenditure	(6,486)
<b>(13,158)</b>		<b>(12,079)</b>

**NOTE OF RECONCILING ITEMS FOR THE STATEMENT OF MOVEMENT ON  
THE GENERAL FUND BALANCE**

<b>2007/08 Restated £000</b>		<b>2008/09 £000</b>
	<b>Amounts included in the Income and Expenditure Account but required by statute to be excluded when determining the Movement on the General Fund Balance for the year</b>	
(15,602)	Depreciation of Fixed Assets	(18,159)
(18,873)	Impairment of Fixed Assets	(108,329)
1,608	Government Grants Deferred amortisation	2,639
(2,011)	Revenue Expenditure Funded from Capital under Statute (REFCS)	(2,068)
0	Net Gain / Loss on Sale of Fixed Assets	(124)
(805)	Differences between statutory debits/credits and amounts recognised as Income and Expenditure in relation to financial instruments.	698
(25,236)	Net charges made for retirement benefits in accordance with FRS17	(31,616)
<b>(60,919)</b>		<b>(156,959)</b>
	<b>Amounts not included in the Income and Expenditure Account but required to be included by statute when determining the Movement on the General Fund Balance for the year</b>	
5,671	Statutory Provision for the Repayment of Debt ( Minimum Revenue Provision)	7,702
1,791	Share of liability Derbyshire County Council transferred debt	1,820
21	Credit arrangement notional interest	4
1,829	Capital expenditure charged in-year to the General Fund Balance	2,782
(4,098)	Transfer from Usable Capital Receipts to meet payments to the Housing Capital Receipts Pool	(634)
(347)	Deferred consideration PFI	(347)
20,907	Employer's contribution payable to the Pension Fund and retirement benefits payable direct to pensioners	22,051
<b>25,774</b>		<b>33,378</b>
	<b>Transfers to or from the General Fund Balance that are required to be taken into account when determining the Movement on the General Fund Balance for the year</b>	
1,616	Housing Revenue Account balance	1,239
1,166	Voluntary revenue provision for capital financing	0
2,788	Net transfer to / (from) earmarked reserves	14,407
<b>5,570</b>		<b>15,646</b>
<b>(29,575)</b>	<b>Net additional amount required to be credited to the General Fund balance for the year</b>	<b>(107,935)</b>

## THE STATEMENT OF TOTAL RECOGNISED GAINS AND LOSSES

This statement brings together all the gains and losses of the Council for the year and shows the aggregate increase in its net worth. In addition to the surplus generated on the Income and Expenditure Account, it includes gains and losses relating to the revaluation of fixed assets and re-measurement of the net liability to cover the cost of retirement benefits.

<b>2007/08 Restated £000</b>		<b>2008/09 £000</b>
27,880	Deficit for the year on the Income and Expenditure Account	<b>109,014</b>
(78,613)	(Surplus)/deficit arising on revaluation of fixed assets	<b>44,304</b>
49,439	Actuarial (gains) / losses on pension fund assets and liabilities	<b>(41,917)</b>
93	Other (Gains) and Losses	<b>(873)</b>
(1,201)	<b>Recognised gains for the year</b>	<b>110,528</b>
(27,872)	Prior year adjustments	<b>780</b>
<b>(29,073)</b>	<b>Total (Gains)/Losses since last Statement of Accounts</b>	<b>111,308</b>

A further breakdown of Other Gains and Losses is listed below.

<b>2007/08 £000</b>	<b>Other Gains and Losses</b>	<b>2008/09 £000</b>
170	Collection Fund	<b>(774)</b>
(77)	Business Improvement District (BID)	<b>77</b>
0	Gains / Losses on Financial Instruments	<b>(176)</b>
<b>93</b>		<b>(873)</b>

## THE BALANCE SHEET

2007/08 Restated £000		2008/09 £000	Note
	<b>Fixed Assets</b>		
188	Intangible assets	116	19
620,498	Council Dwellings	495,776	18
425,532	Other land and buildings	430,414	18
11,156	Vehicles, plant, furniture and equipment	10,475	18
81,277	Infrastructure assets	96,758	18
13,866	Community assets	14,241	18
809	Investment properties	15,511	18
36,739	Assets under construction	6,636	18
17,351	Surplus assets held for disposal	18,498	18
<b>1,207,416</b>	<b>Total Fixed Assets</b>	<b>1,088,425</b>	
5,238	Long term investments	22,139	21
14,912	Long term debtors	16,131	22
<b>1,227,566</b>	<b>Total long term assets</b>	<b>1,126,695</b>	
	<b>Current Assets</b>		
2,245	Stocks and works in progress	1,144	23
35,460	Debtors	35,097	24
155,304	Investments	109,943	
2,820	Cash and bank	2,674	
<b>195,829</b>	<b>Total current assets</b>	<b>148,858</b>	
<b>1,423,395</b>	<b>Total Assets</b>	<b>1,275,553</b>	
	<b>Current Liabilities</b>		
(43,023)	Creditors	(53,835)	25
(8,077)	Bank overdraft	(8,969)	
<b>(51,100)</b>	<b>Total current liabilities</b>	<b>(62,804)</b>	
<b>1,372,295</b>	<b>Total assets less current liabilities</b>	<b>1,212,749</b>	
	<b>Long Term Liabilities</b>		
(368,659)	Long term borrowing	(335,488)	27
(1,911)	Provisions	(1,861)	29
(62,678)	Government grants deferred	(93,540)	35
(46,463)	Government grants unapplied	(34,164)	
(43,302)	Deferred liabilities	(41,294)	
(233,047)	Net Long Term Liability related to defined benefit pension scheme	(200,695)	
<b>(756,060)</b>	<b>Total long term liabilities</b>	<b>(707,041)</b>	
<b>616,235</b>	<b>Total assets less liabilities</b>	<b>505,707</b>	

*Derby City Council Statement of Accounts 2008/2009*

Continued....

2007/08 £000		2008/09 £000	Note
	<b>Represented by:</b>		
(75,379)	Revaluation Reserve	(33,466)	34
(689,070)	Capital Adjustment Account	(576,767)	37
(14,018)	Useable Capital Receipts Reserve	(11,117)	36
(130)	Deferred Capital Receipts	(111)	
(2,279)	Capital Earmarked Reserves	(4,169)	
233,047	Pensions Reserve	200,695	32
(6,181)	General Fund Balance	(6,486)	
(15,830)	Housing Revenue Account Balance	(17,069)	
(164)	Collection Fund Balance	(938)	
(330)	Major Repairs Reserve	(716)	
(38,594)	Revenue Earmarked reserves	(48,769)	
(422)	Financial Instrument Adjustment Account	(1,201)	
92	Available For Sale Financial Instruments Reserve	0	
(6,977)	Schools Balances	(5,593)	
<b>(616,235)</b>	<b>Total Net Worth</b>	<b>(505,707)</b>	

Signed:	Date:
Corporate Director of Resources	24 September 2009
Chair of Audit and Accounts Committee	24 September 2009

## THE CASHFLOW STATEMENT

This statement summarises the inflows and outflows of cash arising from transactions with third parties for revenue and capital purposes. Cash is defined for the purpose of this statement, as cash in hand and deposits repayable on demand less overdraft repayable on demand.

2007/08		2008/09		
£000		£000	£000	Note
	<b>REVENUE ACTIVITIES</b>			
1,359	Net Revenue Activities Cashflow		(24,872)	43
	<b>RETURNS ON INVESTMENTS AND SERVICING OF FINANCE</b>			
	<b>Cash outflows –</b>			
19,227	Interest paid	16,555		
0	Interest element of finance leases	0		
19,227		16,555		
	<b>Cash inflows -</b>			
(7,331)	Interest received	(9,733)		
11,896			6,822	
	<b>CAPITAL ACTIVITIES</b>			
	<b>Cash outflows –</b>			
36,543	Purchase of fixed assets	51,409		
7,119	Revenue expenditure funded from Capital under Statute	11,794		
(7,532)	Other net capital cash	12,735		
	<b>Cash inflows -</b>			
(15,936)	Sales of fixed assets	(1,341)		
(53,064)	Capital grants received	(45,395)		45
(32,870)	<b>Net Capital Activities Cashflow</b>		29,202	
(19,615)	Net Cash Outflow / (Inflow) before Financing		11,152	
	<b>MANAGEMENT OF LIQUID RESOURCES</b>			
43,004	Net increase / (decrease) in short term deposits		(45,361)	
	<b>FINANCING</b>			
	<b>Cash outflows –</b>			
136,955	Repayments of amounts borrowed	44,171		
	<b>Cash inflows -</b>			
(160,808)	New loans raised	(11,000)		
(23,853)			33,171	
(464)	<b>Net Cash (Inflow) / Outflow = Net Increase / (Decrease) in Cash</b>		(1,038)	44

*Derby City Council Statement of Accounts 2008/2009*

# **NOTES TO THE CORE FINANCIAL STATEMENTS**

## **1. Expenditure on services**

The analysis of service expenditure is in accordance with the Code of Practice on Local Authority Accounting in the United Kingdom. The classification of services and total costs is fully compliant with the Best Value Code of Practice (BVACOP). The recharge costs of support services are shown only in the gross expenditure of the services receiving them.

No new services have been provided by the City Council in 2008/09.

The 2008/9 net cost of services includes £108 million impairment charge for the reduction in asset values recognised on the balance sheet at 31 March 2009, to reflect the general downturn in the property markets. It relates to council dwellings and other land and buildings mainly for Housing and Children and Education Services. This charge is a non-cash technical adjustment which does not impact on the amount required from Council Tax or General Fund balance.

In 2007/08 the Statement of Movement credit relating to an element of the Housing depreciation cost (£5.1m) and the Housing impairment cost (£6.4m) was misclassified leading to the understatement of expenditure by £11.5m within the Housing line of the Income and Expenditure Account. The corresponding adjustment in 2007/08 would be within the Depreciation and Impairment lines in the 'Note of Reconciling items for the Statement of Movement on the General Fund Balance'. As this error does not have an impact on Council Tax in 2007/08 and does not change the 2008/09 figures, the error is not considered to be fundamental or to have a detrimental impact on the validity of the financial statements. Therefore, the Council has chosen to not to include a Prior Period Adjustment for this amount. However, the 2007/08 balances have been restated for comparative purposes under FRS28 'Corresponding Amounts'.

## **2. Section 137 Expenditure**

Section 137(1) of the Local Government Act 1972 (as amended) enables authorities to incur expenditure not specifically authorised (nor prohibited) under any other power for the benefit of people in their area. The Local Government Act 2000 granting new powers to authorities in England and Wales to promote social, economic and environmental well-being in their area has largely replaced the use of S137(1). Section 137(3), which covers donations to charities and other non-profit organisation operating in the United Kingdom, is still be applicable to the City Council. In 2008/09 there has been no expenditure under that power and there was also no such expenditure in 2007/08.

## **3. Local Authorities Act 1970 (Goods and Services)**

The Council is empowered by this Act to provide goods and services to other public bodies. During 2008/09 there were no material contracts in place.

## **4. Publicity**

Section 5 of the Local Government Act 1986 requires local authorities to identify expenditure on certain types of publicity. Publicity expenditure in the Income and Expenditure Account is:

<b>2007/08 £000</b>		<b>2008/09 £000</b>
<b>758</b>	Recruitment advertising	<b>624</b>
<b>607</b>	Other publicity	<b>538</b>
<b>1,365</b>	<b>Total</b>	<b>1,162</b>

## NOTES TO THE CORE FINANCIAL STATEMENTS

### 5. Trading Services

Trading services have been analysed in accordance with Best Value Accounting Code of Practice.

2007/08				2008/09		
Income £000	Expenditure £000	(Surplus)/ Deficit £000		Income £000	Expenditure £000	(Surplus)/ Deficit £000
(18,089)	17,989	(100)	Building	(16,067)	15,920	(147)
(3,256)	3,142	(114)	Building Cleaning/Caretaking	(2,944)	2,980	36
(5,071)	5,113	42	Catering	(5,308)	5,723	415
(177)	177	0	School Crossing Patrols	(144)	144	0
(6,655)	6,294	(361)	Waste Management	(6,528)	6,414	(114)
(168)	175	7	Street Lighting	0	0	0
(3,766)	3,726	(40)	Grounds Maintenance	(3,673)	3,605	(68)
(3,865)	3,865	0	Other Cleaning (Gullies)	(3,676)	3,724	48
(488)	591	103	Golf	(492)	513	21
(4,120)	4,180	60	Sports and Leisure Management	(4,414)	4,417	3
(45,655)	45,252	(403)	<b>Net trading (surplus) / deficit</b>	(43,246)	43,440	194
0	13	13	<b>ADD FRS17 adjustment</b>	(231)	0	(231)
(45,655)	45,265	(390)	<b>Net (surplus) / deficit in Income &amp; Expenditure Account</b>	(43,477)	43,440	(37)

Waste management costs have decreased due to higher costs of collection, and increasing food costs have led to an increased Catering deficit in 2008/09. Street Lighting costs were transferred to the Council's PFI contractor in January 2008; see Note 9 for further details

### 6. Building Control Account

The Building (Local Authority Charges) Regulations 1988 require the disclosure of information regarding the setting of charges for the administration of the building control function. However, certain activities performed by the Building Control Section cannot be charged for, such as providing general advice and liaising with other statutory authorities. The following statement shows the total cost of building control operations split between the chargeable and non-chargeable activities. The chargeable trading deficit of £76,441 in 2008/09 has been part met by £48,343 from the ring fenced Building Control Trading Reserve, reducing the reserve to nil.



## NOTES TO THE CORE FINANCIAL STATEMENTS

Total Building Control 2007/08		Chargeable	Non-chargeable	Total Building Control
		2008/09	2008/09	2008/09
£000		£000	£000	£000
	<b>Expenditure</b>			
708	Employee expenses	474	210	684
0	Premises costs	0	0	0
24	Transport	24	10	34
53	Supplies and Services	34	13	47
206	Central support service charges	157	37	194
991	<b>Total Expenditure</b>	<b>689</b>	<b>270</b>	<b>959</b>
	<b>Income</b>			
(654)	Building Regulations charges	(601)	0	(601)
(6)	Other Income	(12)	(2)	(14)
(660)	<b>Total Income</b>	<b>(613)</b>	<b>(2)</b>	<b>(615)</b>
331	<b>(Surplus) / Deficit for the year</b>	<b>76</b>	<b>268</b>	<b>344</b>

The remaining expenditure and income is included within Cultural, Environmental and Planning Services in the Income and Expenditure Account

Actions are currently being taken to recover the deficit incurred in 2008/09 and the Council is currently investigating the possibility of more formal partnership working with neighbouring District Authorities.

### **7. Auditors Fees**

Our external auditors, Grant Thornton, were appointed 1 April 2007 with regard to external audit services under the Audit Commission Act 1998. Fees payable for Audit Code work in the financial year 2008/09 were £366,000, this includes a £17,250 additional fee relating to 2007/8 (£308,790 in 2007/8).

The fees payable to the Audit Commission in respect of statutory inspections in the financial year 2008/09 totalled £26,081 (£147,903 in 2007/8 including £121,906 for Comprehensive Performance Assessment not payable in 2008/09) in accordance with the Local Government Act 1999.

The fees payable for certification of claims returns totalled £224,909 (£166,271 in 2007/8) under the Audit Commission Act 1998.

## **NOTES TO THE CORE FINANCIAL STATEMENTS**

### **8. Pooled Budget**

The Council has entered into a pooled budget arrangement with Derby City Primary Care Trust to provide an integrated disabled children's service (IDCS) across Derby City. The IDCS pooled budget operates under Section 75 of the National Health Service Act and the Council is acting as the host partner.

The IDCS pooled budget provides a range of services for disabled children which include:

- Residential overnight short breaks
- Community activities and family support
- Nursery, early years and group work for under 5's
- Assessment and care planning
- Provision of equipment and aids
- Emergency support to families

The objectives of the IDCS are to:

- support and prevent family breakdown
- prevent children requiring tier 4 services (hospitalisation/ public care)
- support families through crisis
- promote independence and develop skills in the children
- quality assure packages of support
- enable children to live safely in appropriate environments
- provide early years education for babies and toddlers who may be prevented from accessing provision due to their complex health and disability needs.

The pooled budget will host the grant Aiming High For Disabled Children which becomes fully operational during 2009/10. Some of the ground work relating to this has been provided through IDCS during 2008/09 using a small implementation grant of £40,000, and IDCS resources.

An area that the IDCS Management Board feel should be integrated, is equipment budget for disabled children. The pooling of this resource is subject to both parties submitting a balanced budget for the expenditure and there is likely to be progression throughout 2009/10 to implement this change.

## NOTES TO THE CORE FINANCIAL STATEMENTS

Income and expenditure for the 2008/09 financial year are as follows:

2007/08 £'000	Integrated Disabled Children's Service	2008/09 £'000
	<b>Income</b>	
909	Social Services	1,016
949	Central Derby PCT	971
205	Other income	202
<b>2,063</b>	<b>Gross income</b>	<b>2,189</b>
	<b>Expenditure</b>	
995	Residential services	1,061
371	Community Service Team (Outreach service)	373
102	Disability & Fieldwork social work services	189
622	Management and Administration	611
<b>2,090</b>		<b>2,234</b>
<b>(27)</b>	<b>Surplus/(deficit) for the period</b>	<b>(45)</b>
131	Surplus/(deficit) brought forward	104
<b>104</b>	<b>Surplus/(deficit) carried forward</b>	<b>59</b>

### **9. Obligations under Private Finance Initiative Contracts (PFI)**

Future performance related obligations under operational PFI contracts are as follows:

#### **Housing Inner City Regeneration**

30-year contract with Home Housing Association, which commenced in January 2001. Gross service charge payments of £0.419m are anticipated in 2009/10. Future cash payments between 2010/11 and the end of the contract are expected to be approximately £11.505m.

#### **Grouped Schools**

A 27-year PFI contract was signed in November 2004 with Derby School Solutions (DSS), a private sector consortium, to build, maintain and operate 5 new schools in the City. Interim operational services commenced immediately after the contract was signed in respect of the existing schools. The first new school became fully operational in October 2005. Ultimately, the value of contract payments depend on the level of performance of DSS, measured against predetermined standards. However, the maximum payments expected during 2009/10 and 2010/11, will amount to £5.48m and £5.40m respectively.

Future total cash payments from 2010/11 onwards for each five-year period to the end of the contract are expected to be as follows:

## NOTES TO THE CORE FINANCIAL STATEMENTS

Period	Amount for five years £	Average annual payment £
2011/12 – 2015/16	£25.9m	£5.2m
2016/17 – 2020/21	£24.7m	£4.9m
2021/22 – 2025/26	£24.2m	£4.9m
2026/27 – 2030/31	£24.3m	£4.8m
2031/32 (part year)	£3.7m	£3.7m

Amounts above include a variation made to the contract in November 2007 to design, build, finance and operate two additional Nurture Units and a Children Centre at Lakeside Primary School. Services commenced during September 2008. The contract end date for the variation finishes in line with the original grouped schools contract agreement. Future PFI charges are subject to partial indexation using RPIx tables.

### Street Lighting

A 25-year PFI contract was signed in April 2007 with Connecting Roads (Derby), to replace all the life expired lighting units within the city, and to maintain the whole of the lighting of stock for the period of the contract. The first service charge was paid in June 2007. The core investment period of the project is during the first five years of the scheme.

Ultimately, the value of contract payments depend on the level of performance of Connecting Roads (Derby), measured against predetermined standards. However, the maximum payments expected during 2009/10 and 2010/11, will amount to £3.3m and £3.7m respectively. Future total cash payments from 2011/12 onwards for each five-year period to the end of the contract are expected to be as follows:

Period	Amount for five years £	Average annual payment £
2011/12 – 2015/16	£21.5m	£4.3m
2016/17 – 2020/21	£23.3m	£4.7m
2021/22 – 2025/26	£24.9m	£5.0m
2026/27 – 2030/31	£26.7m	£5.3m
2031/32 – 2032/33	£6.9m	£5.2m

Future PFI charges are subject to partial indexation using RPIx tables.

### *Residual Value Build up for PFI schools and street lighting*

Residual value build up reflects a cumulative annual build up of the cost of the assets over the life of the contract, where the total value of the schools and street lighting units will transfer back on to the council's Balance Sheet at the end of the contract term. The Residual Value is included under long-term debtors on the Balance Sheet and will be transferred into Fixed Assets at the end of the contract period.

## NOTES TO THE CORE FINANCIAL STATEMENTS

The Council is also developing three future PPP/PFI projects, which are not currently operational.

### Housing

Derby City Council is currently in procurement with a New Build and Refurbishment Housing Scheme, due to commence in 2010/11. We are currently in competitive dialogue with two bidders to choose one preferred partner.

### Waste Project

Derby City Council and Derbyshire County Council are jointly procuring a long term contract for the disposal of waste, which will include the construction of a waste disposal plant. The Councils are currently in dialogue with a preferred bidder, and are expecting financial close over the next few months.

### Building Schools for the Future

In line with the Building Schools for the Future (BSF) procurement process, the Council is currently in competitive dialogue with three potential bidders to choose one preferred partner, to deliver a programme of refurbishment or rebuild, and provide an ICT managed service to all secondary schools within Derby City Council, estimated to cost approximately of £232.6m. Within the BSF programme, 3 schools are planned to be rebuilt by the preferred partner using Private Finance at a total cost of £60.7m.

## 10. Officers' Remuneration

The breakdown of employees whose total remuneration, excluding pension contributions, was £50,000 or more is shown below in bands of £10,000. Remuneration includes all taxable benefits.

Number of employees 2007/08	Total Remuneration	Number of employees 2008/09
119	£50,000 - £59,999	129
21	£60,000 - £69,999	28
23	£70,000 - £79,999	19
3	£80,000 - £89,999	8
3	£90,000 - £99,999	2
3	£100,000 - £109,999	1
3	£110,000 - £119,999	4
0	£120,000 - £129,999	2
0	£130,000 - £139,999	0
1	£140,000 - £149,999	0
0	£150,000 - £159,999	1
<b>176</b>	<b>Total number of officers with remuneration over £50,000</b>	<b>194</b>

# NOTES TO THE CORE FINANCIAL STATEMENTS

## **11. Members' Allowances**

In 2008/09 the Council paid the following to members.

	<b>2007/2008 0000's</b>	<b>2008/2009 0000's</b>
<b>Basic Allowance</b>	497,257	503,973
<b>Responsibility Allowance</b>	293,196	271,319
<b>Dependant Carers Allowance</b>	1,300	1,619
<b>Travel &amp; Subsistence Allowance</b>	15,082	19,155
<b>Total</b>	<b>806,835</b>	<b>796,065</b>

Co-optee allowance payments have been included within Travel and Subsistence Allowance balance above.

## **12. Transactions with Related Parties**

The Accounting Code of Practice requires that disclosure be made of material transactions with related parties. For Local Government these parties are mainly Central Government, other Local Authorities or Precepting Bodies, subsidiary and associated companies, joint ventures and joint venture partners, Members and Chief Officers and the pension fund.

### **Central Government, Other Local Authorities or Precepting Bodies**

Disclosure is made in both the Collection Fund and Income and Expenditure Account of the main transactions with these bodies, together with a statement of debtors and creditors in the notes to the Balance Sheet.

### **Subsidiary and Associated Companies**

The Council has included £0.995m (£1.104m in 2007/08) income from Derby Homes Limited for the provision of support services, paid out of the management fee Derby Homes received from the Housing Revenue Account. This income is included in the Income and Expenditure Account. Derby Homes is treated as a Subsidiary Company within these accounts.

The Council also provides significant funding to Connexions Derbyshire Limited, for which the Council has an agreement of joint ownership with Derbyshire County Council. Connexions Derbyshire Ltd is treated as a Associated Company within these accounts.

The Council has no other subsidiary or associated companies during the financial year.

## **NOTES TO THE CORE FINANCIAL STATEMENTS**

### **Joint Ventures and Joint Venture Partners**

The Council owns a 19.9% minority interest in a joint venture company with Bowmer & Kirkland Ltd (Derby City Homes Regeneration Ltd) with the objective of refurbishment of vacant properties owned by the Council which are in disrepair in order to bring such properties back into use for social housing.

### **Members and Chief Officers**

Council members make disclosures of their pecuniary and non-pecuniary interests to the Council's monitoring officer and have to make declarations on individual committee agenda items. In addition, where members are nominated by the Council to sit on outside bodies, this is reported to the Council.

During 2008/09 services to the value of £351k were commissioned from companies in which one member had an interest. This relationship had no bearing on any decision made. Contracts were entered into following full compliance with the Council's procedure rules. In addition, the Council paid grants totalling £717k to voluntary organisations in which two members had an interest. These grants were made with proper consideration of declarations of interest.

During 2008/09 the Chief Executive of the City Council held the position of Director of Derby Cityscape Limited which received a contribution of £250k from the Council. The Chief Executive did not take part in any administration of the company and received no payment from them. The Council does not have a controlling interest in the company.

During 2008/09 a Council member held the position of Governor with Derby University which received services totalling £366k. The member was part of the Planning and Applications division but did not sit on the Planning Control Committee.

### **Partnership and Accountable Body Arrangements**

Transactions totalling £2.1m (£5.8m in 2007/08) relating to the Derwent New Deal for Communities programme are included in the Income and Expenditure Account. This is because the Authority acts as Accountable Body for funding streams managed by these organisations and consequently enters into funding contracts on their behalf.

The Derwent Community Team Management Board manages the Derwent New Deal for Communities 10 year programme that commenced in 2001 and aims to improve the quality of life of all residents of Derwent.

Derby City Partnership is the City's Local Strategic Partnership and is responsible for bidding for, and management of, most external funding including national and European Union funded action plans. The Partnership was formed in 1995 and represents a range of organisations with an interest in the economic and social regeneration of Derby. It includes over 200 organisations plus community representatives. The Derby City Partnerships includes the External Funding Management Groups and the Community Safety Partnership who manage individual funding streams on behalf of the partnership. The Council spent £0.3m with Derby City Partnership in 2008/09.

## NOTES TO THE CORE FINANCIAL STATEMENTS

In addition, Social Services and Children and Young People include £9.830m income from other Local Authorities, Health Authorities and other partners for the provision of services. This income is not received as part of a pooled budget agreement.

### **13. Government Grants**

The split of grants are shown in the following table.

	2008/09 £0
Area Based Grant	(12,986)
Revenue Support Grant	(12,500)
	<b>(25,486)</b>

### **14. Area Based Grant**

The Council acts as the accountable body for the Area Based Grant. This means that the Council is responsible for the financial and performance management of the Area Based Grant (ABG) that is received from the Department for Communities and Local Government (DCLG).

Decisions on awarding the ABG and the selection of indicators which the delivery of the grant is measured against are driven through Derby City Partnerships (DCP) who are the Local Strategic Partnership and are overseen by the DCP's Strategy Co-ordination Group (SCG). The Partnership represents a range of organisations with an interest and commitment to the economic and social regeneration of Derby.

### **15. Contributions to Joint Committees and Joint Bodies**

The City Council contributes to Derbyshire County Council towards the cost of the Coroners, Emergency Planning and Concessionary Fares services.

### **16. Financial Instruments**

#### **a) Disclosure of nature and Extent of Risk Arising from Financial Instruments**

##### **Key Risks**

The Council's activities expose it to a variety of financial risks, the key risks are:

- Credit risk – the possibility that other parties might fail to pay amounts due to the Council;



## NOTES TO THE CORE FINANCIAL STATEMENTS

- Liquidity risk – the possibility that the Council might not have funds available to meet its commitments to make payments;
- Re-financing risk – the possibility that the Council might be required to renew a financial instrument on maturity at disadvantageous interest rates or terms.
- Market risk - the possibility that financial loss might arise for the Council as a result of changes in such measures as interest rates movements.

### Overall Procedures for Managing Risk

The Council's overall risk management procedures focus on the unpredictability of financial markets, and on implementing restrictions to minimise these risks. The procedures for risk management are set out in the *Local Government Act 2003* and the associated regulations. These require the Council to comply with the CIPFA Prudential Code, the CIPFA Treasury Management in the Public Services Code of Practice and Investment Guidance issued through the Act. Overall these procedures require the Council to manage risk in the following ways:

- by formally adopting the requirements of the Code of Practice.
- by approving annually in advance prudential indicators for the following three years limiting;
  - The Council's overall borrowing
  - Its maximum and minimum exposures to fixed and variable rates
  - Its maximum and minimum exposures the maturity structure of its debt
  - Its maximum annual exposures to investments maturing beyond a year
- by approving an investment strategy for the forthcoming year setting out its criteria for both investing and selecting investment counterparties in compliance with the Government Guidance.

These are required to be reported and approved at or before the Council's annual Council Tax setting budget. These items are reported with the annual treasury management strategy, which outlines the detailed approach to managing risk in relation to the Council's financial instrument exposure. Actual performance is also reported annually to Members.

These policies are implemented by the Technical Finance team. The Council maintains written principles for overall risk management, as well as written policies covering specific areas, such as interest rate risk, credit risk, and the investment of surplus cash through Treasury Management Practices (TMPs). These TMPs are a requirement of the Code of Practice and are reviewed regularly.

### Credit risk

Credit risk arises from deposits with banks and financial institutions, as well as credit exposures to the Council's customers. Deposits are not made with banks and financial institutions unless they meet the minimum requirements of the investment criteria outlined above.

## NOTES TO THE CORE FINANCIAL STATEMENTS

The following analysis summarises the Authority's potential maximum exposure to credit risk, based on experience of default assessed by the ratings agencies and the Council's experience of its customer collection levels over the last five financial years, adjusted to reflect current market conditions.

Deposits with banks and financial institutions	Amount at 31 March 2009 £000s	Historical experience of default %	Adjustment for market conditions at 31 March 2009 %	Estimated maximum exposure to default £000s	Estimated maximum exposure as at 31 March 2008 £000s
	(a)	(b)	(c)	(a * c)	(a * c)
AAA rated counterparties	34,805	0.00%	0.00%	0	0
AA rated counterparties	24,000	0.06%	0.06%	14	0
A rated counterparties	59,500	0.65%	0.65%	387	9
BBB rated counterparties	2,000	3.11%	3.11%	62	0
Other counterparties	7,000	42.67%	42.67%	2,987	4
Trade debtors	19,412	4.00%	4.00%	945	1,097
	146,717			4,395	1,110

The Council also uses non-credit rated institutions (namely, smaller building societies). Investments with these have been classified in the table above as "Other counterparties". Although the historical experience of default for "Other counterparties" appears high, the actual risk that the Council is exposed to is much lower, as building societies are considered more secure than other institutions, and the length of the Council's investments placed with them is shorter than average.

The Council has £6m invested with Northern Rock plc, which was invested in July 2008 and matures in July 2009. At 31 March 2009 Northern Rock had a long-term rating grade of A-, and it has been included in the category 'A' above. The Bank is currently nationalised with a three-month notice period for de-nationalisation and guarantees are currently in force for long standing deposits.

The Council does not expect any losses from non-performance by any of its counterparties in relation to deposits.

The Council does not generally allow credit for its trade debtors, such that £10.956m of the £19.412m balance, as at 31 March 2009, is past its due date for payment.

## NOTES TO THE CORE FINANCIAL STATEMENTS

The past due amount can be analysed by age as follows:

	2007/08 £000	2008/09 £000
Less than three months	3,874	6,918
Three to six months	77	140
Six months to one year	1,093	1,015
More than one year	1,993	2,883
	<b>7,037</b>	<b>10,956</b>

Collateral – During the reporting period the council held no collateral as security.

### Liquidity risk

The Council has ready access to borrowings from the Money Markets to cover any day to day cash flow need, and whilst the PWLB provides access to longer term funds, it also acts as a lender of last resort to councils (although it will not provide funding to a council whose actions are unlawful). The Council is also required to provide a balanced budget through the Local Government Finance Act 1992, which ensures sufficient monies are raised to cover annual expenditure. There is therefore no significant risk that it will be unable to raise finance to meet its commitments under financial instruments.

The Council manages its liquidity position through the risk management procedures above (the setting and approval of prudential indicators and the approval of the treasury and investment strategy reports), as well through cash flow management procedures required by the Code of Practice.

### Refinancing and Maturity Risk

The Council maintains a significant debt and investment portfolio. Whilst the cash flow procedures above are considered against the refinancing risk procedures, longer-term risk to the Council relates to managing the exposure to replacing financial instruments as they mature. This risk relates to both the maturing of longer-term financial liabilities and longer-term financial assets.

The approved prudential indicator limits for the maturity structure of debt and the limits placed on investments placed for greater than one year in duration are the key parameters used to address this risk. The Council-approved treasury and investment strategies address the main risks and the Technical Finance team addresses the operational risks within the approved parameters. This includes:

- monitoring the maturity profile of financial liabilities and amending the profile through either new borrowing or the rescheduling of the existing debt; and

## NOTES TO THE CORE FINANCIAL STATEMENTS

- monitoring the maturity profile of investments to ensure sufficient liquidity is available for the Council's day-to-day cash flow needs, and the spread of longer term investments provide stability of maturities and returns in relation to the longer term cash flow needs.

The maturity analysis of financial liabilities is as follows:

	31/03/08 £000	31/03/09 £000
Less than one year	3,013	11,102
Between one and two years	3,027	7,091
Between two and ten years	4,298	41
Between ten and fifteen years	6,003	9,004
More than fifteen years	352,065	316,100
<b>Total</b>	<b>368,406</b>	<b>343,338</b>

The maturity analysis of financial assets is as follows:

	31/03/08 £000	31/03/09 £000
Less than one year	151,500	106,550
Between one and two years	0	18,000
Between two and three years	5,000	3,000
More than three years	0	0
<b>Total</b>	<b>156,500</b>	<b>127,550</b>

All trade and other payables are due to be paid in less than one year; trade debtors are not shown in the table above.

### Market Risk

**Interest Rate Risk** - The Council is exposed to interest rate movements on its borrowings and investments. Movements in interest rates have a complex impact on the Council, depending on how variable and fixed interest rates move across differing investment periods. For instance, a rise in variable and fixed interest rates would have the following effects:

- borrowings at variable rates – the interest expense charged to the Income and Expenditure Account will rise.
- borrowings at fixed rates – the fair value of the borrowing liability will fall.
- investments at variable rates – the interest income credited to the Income and Expenditure Account will rise.

## NOTES TO THE CORE FINANCIAL STATEMENTS

- investments at fixed rates – the fair value of the assets will fall.

Borrowings are not carried at fair value on the Balance Sheet, so nominal gains and losses on fixed rate borrowings would not impact on the Income and Expenditure Account or Statement of Total Recognised Gains and Losses (STRGL). However, changes in interest payable and receivable on variable rate borrowings and investments will be posted to the Income and Expenditure Account and effect the General Fund Balance, subject to influences from Government grants. Movements in the fair value of fixed rate investments will be reflected in the STRGL, unless the investments have been designated as Fair Value through the Income and Expenditure Account.

The Council has a number of strategies for managing interest rate risk. The Annual Treasury Management Strategy draws together the Council's prudential indicators and its expected treasury operations, including an expectation of interest rate movements. From this Strategy a prudential indicator is set which provides maximum and minimum limits for fixed and variable interest rate exposure. The Technical Finance team monitor market and forecast interest rates within the year to adjust exposures appropriately. For instance during periods of falling interest rates, and where economic circumstances make it favourable, fixed rate investments may be taken for longer periods to secure better long term returns. Note that the risk of interest rate loss is partially mitigated by HRA subsidy grant payable on financing costs.

If all interest rates had been 1% higher (with all other variables held constant) the financial effect would be:

<b>Financial Effect of 1% Variance in Interest Rates</b>	<b>£000</b>
Increase in interest payable on variable rate borrowings	0
Increase in interest receivable on variable rate investments	(253)
Impact on Income and Expenditure Account	(253)
Increase in Government grant receivable for financing costs	0
Share of overall impact debited to the HRA	0
Decrease in fair value of fixed rate investment assets	0
Impact on STRGL	0

\the approximate impact of a 1% fall in interest rates would be as above but with the movements being reversed. These assumptions are based on the same methodology as used in the Note – Fair value of Assets and Liabilities carried at Amortised Cost.

**Price Risk** - The Council does not invest in equity shares and so is not exposed to losses arising from movements in share prices.

**Foreign Exchange Risk** - The Council has no financial assets or liabilities denominated in foreign currencies. It therefore has no exposure to loss arising from movements in exchange rates.

## NOTES TO THE CORE FINANCIAL STATEMENTS

### b) Financial Instruments Gains and Losses

The gains and losses recognised in the Income and Expenditure Account and Statement of Total Recognised Gains and Losses (STRGL) in relation to financial instruments are made up as follows:

2007/08 Restated Total £000s		Financial Liabilities	Financial Assets	2008/09 Total £000s
		Measured at amortised cost £000s	Loans and receivables £000s	
(10,020)	Interest payable and similar charges	(10,112)	0	(10,112)
7,328	Interest and investment income	0	8,747	8,747
0	Surplus arising on revaluation of financial assets	0	0	0
<b>(2,692)</b>	<b>Net gain/(loss) for the year</b>	<b>(10,112)</b>	<b>8,747</b>	<b>(1,365)</b>

Interest for available-for-sale assets was nil for 2008/09 (£95,000 for 2007/08).

### c) Financial Instruments Balances

The borrowings and investments disclosed in the Balance Sheet are made up of the following categories of financial instruments:

	Long-Term		Current	
	31 March 2008 £000	31 March 2009 £000	31 March 2008 £000	31 March 2009 £000
<b>Financial liabilities (principal amount)</b> <i>This is the actual value of the loan, not arising from any adjustments</i>				
	365,292	332,236	3,114	11,102
<b>Financial liabilities at amortised cost</b>	368,659	335,465	3,204	11,201
<b>Total borrowings</b>	<b>368,659</b>	<b>335,465</b>	<b>3,204</b>	<b>11,201</b>
<b>Loans and receivables (principal amount)</b> <i>This is the actual value of the loan, not arising from any adjustments</i>				
	5,000	21,000	151,500	106,550
<b>Loans and receivables at amortised cost</b>	5,238	22,138	154,667	108,890
<b>Available-for-sale financial assets</b>	0	0	92	0
<b>Total investments</b>	<b>5,238</b>	<b>22,138</b>	<b>154,759</b>	<b>108,890</b>

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## NOTES TO THE CORE FINANCIAL STATEMENTS

In the table above the amortised cost figures represent the principal amount of the loan or receivable, plus any interest accruing as at 31 March 2009. The “Available for sale” figure represents the value of investments committed to, but not yet entered into, as at 31 March.

### d) Fair Value of Assets and Liabilities Carried at Amortised Cost

Financial liabilities and financial assets represented by loans and receivables are carried on the Balance Sheet at amortised cost. Their fair value can be assessed by calculating the present value of the cash flows that take place over the remaining life of the instruments, using the following assumptions:

- For loans from the Public Works Loan Board (PWLB) and other loans payable, premature repayment rates from the PWLB have been applied to provide the fair value under PWLB debt redemption procedures.
- For loans receivable prevailing benchmark market rates have been used to provide the fair value.
- No early repayment or impairment is recognised.
- Where an instrument has a maturity of less than 12 months or is a trade or other receivable the fair value is taken to be the principal outstanding or the billed amount.
- The fair value of trade and other receivables is taken to be the invoiced or billed amount.

The fair values calculated are as follows:

Financial Liabilities	31 March 2009		31 March 2008	
	Carrying amount £000	Fair value £000	Carrying amount (restated) £000	Fair value (restated) £000
PWLB debt	346,666	374,080	368,406	399,278
Trade creditors	24,882	24,882	26,163	26,163
<b>Total financial liabilities</b>	<b>371,548</b>	<b>398,962</b>	<b>394,569</b>	<b>425,441</b>

The fair value is greater than the carrying amount because the Council’s portfolio of loans includes a number of fixed rate loans where the interest rate payable is higher than the rates available for similar loans in the market at the balance sheet date.

## NOTES TO THE CORE FINANCIAL STATEMENTS

Financial Assets	31 March 2009		31 March 2008	
	Carrying amount £000	Fair value £000	Carrying amount £000	Fair value £000
Money market investments < 1 yr	108,890	109,773	151,500	154,667
Money market investments > 1 yr	22,138	22,986	5,000	5,306
Trade debtors	19,412	19,412	20,001	20,001
<b>Total Loans and receivables</b>	<b>150,440</b>	<b>152,171</b>	<b>176,500</b>	<b>179,974</b>

The differences are attributable to fixed interest instruments payable being held by the authority whose interest rate is higher than the prevailing rate estimated to be available at 31 March. This increases the fair value of financial liabilities and raises the value of loans and receivables.

The fair values for financial liabilities have been determined by reference to the PWLB redemption rules and prevailing PWLB redemption rates as at each balance sheet date, and include accrued interest.

The fair values for loans and receivables have been determined by reference to the PWLB redemption rules. These provide a good approximation for the fair value of a financial instrument, and include accrued interest. The comparator market rates prevailing have been taken from published LIBID investment rates at each balance sheet date.

In practice rates are determined by the size of the transaction and the counterparty. It would be impractical to attempt to determine each of these actual rates, as this would mean contacting a variety of brokers and counterparties and asking them about rates they might have offered the Council on 31 March 2009. However, as the LIBID rates represent an average of what the different counterparties are offering, it is assumed that the difference between actual rates and those used in the note will be insignificant.

### **17. Commitments under Operating Leases**

Operating lease rentals paid in the year amounted to £1.530m (General Fund £1.428m and HRA £0.294m) As at 31 March 2009, the Council had a commitment to meet the following payments under existing operating leases:

Financial Year	HRA £000	Lands and Buildings £000	Plant and Equipment £000	Total £000
Due to expire within 1 Year	103	5	6	114
Due to expire within 2 – 5 years	115	761	109	985
Due to expire over 5 Years	0	311	0	311
<b>Total</b>	<b>218</b>	<b>1,077</b>	<b>115</b>	<b>1,410</b>



# NOTES TO THE CORE FINANCIAL STATEMENTS

## 18. Tangible Fixed Assets

### a) Movement in fixed assets 2008/09

The table below shows the movements in fixed assets for the year.

	Operational Assets					Non Operational Assets			Total £000
	Council Dwellings	Other Land & Buildings	Vehicles, Plant & Equipment	Infra-structure Assets	Community Assets	Investment Properties	Surplus Properties	Construction & Work in Progress	
	£000	£000	£000	£000	£000	£000	£000	£000	
<b>Cost or valuation</b>									
<b>At 1 April 2008</b>	702,809	468,020	25,360	97,178	14,051	855	17,351	36,739	1,362,363
Restatement of Opening Balances	0	(1,811)	0	0	0	77	(418)	268	(1,884)
Additions	5,792	28,344	2,289	9,398	223	4,320	0	3,412	53,778
Revaluations	0	16,417	0	3,353	0	3,298	1,089	0	24,157
Reclassifications	(125)	4,745	0	5,454	181	17,950	5,578	(33,783)	0
Disposals	(563)	0	0	0	0	0	(749)	0	(1,312)
<b>As at 31 March 2009</b>	<b>707,913</b>	<b>515,715</b>	<b>27,649</b>	<b>115,383</b>	<b>14,455</b>	<b>26,500</b>	<b>22,851</b>	<b>6,636</b>	<b>1,437,102</b>
<b>Depreciation and impairments</b>									
At 1 April 2008	(82,311)	(42,488)	(14,203)	(15,900)	(185)	(46)	0	0	(155,133)
Depreciation charge for 2008/09	(12,401)	(7,731)	(2,971)	(2,682)	0	0	0	0	(25,785)
Depreciation on disposals	(7)	0	0	0	0	0	0	0	(7)
Impairments	(117,418)	(35,082)	0	(43)	(29)	(10,943)	(4,353)	0	(167,868)
<b>As at 31 March 2009</b>	<b>(212,137)</b>	<b>(85,301)</b>	<b>(17,174)</b>	<b>(18,625)</b>	<b>(214)</b>	<b>(10,989)</b>	<b>(4,353)</b>	<b>0</b>	<b>(348,793)</b>
Balance Sheet amount at 1 April 2008	620,498	425,532	11,157	81,278	13,866	809	17,351	36,739	1,207,230
<b>Balance Sheet amount as at 31 March 2009</b>	<b>495,776</b>	<b>430,414</b>	<b>10,475</b>	<b>96,758</b>	<b>14,241</b>	<b>15,511</b>	<b>18,498</b>	<b>6,636</b>	<b>1,088,309</b>
<b>Nature of asset holding</b>									
Owned	495,776	430,414	10,475	96,758	14,241	15,511	18,498	6,636	1,088,309
Finance Lease	0	0	0	0	0	0	0	0	0
PFI	0	0	0	0	0	0	0	0	0
<b>Total</b>	<b>495,776</b>	<b>430,414</b>	<b>10,475</b>	<b>96,758</b>	<b>14,241</b>	<b>15,511</b>	<b>18,498</b>	<b>6,368</b>	<b>1,088,309</b>

## NOTES TO THE CORE FINANCIAL STATEMENTS

### b) Commitments under capital contracts

The Council has ongoing commitments on capital schemes totalling £14.730m. These are summarised by Directorate below.

	2009/10 £000
Children and Young Peoples Services	259
Housing – Private Sector	202
Regeneration and Community Services	14,058
Corporate and Adult Social Services	33
Environmental Services	178
<b>Total</b>	<b>14,730</b>

### c) Significant capital expenditure included in the above departmental commitments are as follows:

- The Housing capital programme includes schemes totalling £8.6m focussing on replacement of worn out building elements such as kitchens, bathrooms, heating systems and windows and other refurbishment work. There is also a capital element of £1.4m in the Estates Pride Fund, which makes improvements to the external environment of Council estates. In addition the private sector element of the programme includes schemes totalling £3.323m to bring homes to the Decent Homes Standard, particularly those occupied by vulnerable householders, delivering home adaptations for disabled people and helping older low income homeowners stay in their homes through the provision of financial assistance. Also within the private sector element are schemes to bring empty properties back into use as well as area based housing regeneration. The private sector programme also includes the final payment of £0.8m for the completion of the Night Shelter and Alcohol Assessment Centre on Green Lane and a contribution of £1.6m to an Extra-Care facility at Tomlinson Court developed by Housing 21.
- The Environmental Services capital programme includes schemes for the following: £0.920m for the creation of a new gym and library at Springwood Leisure Centre; £0.424m for a new community building at Osmaston Park; £0.610m for a new building at Sunnyhill Community Centre; and £0.453m for grounds maintenance replacement vehicles and plant and equipment.
- Three new schools have opened – Sinfin Community School, rebuilt after a fire (£11.9m in 08/09); Village Primary in Normanton (£4.0m); and a new Ivy House special school (£5.3m), co-located on the Derby Moor Community Sports College site. The Learning and Skills Council funded a Post-16 centre at Lees Brook Community Sports College (£2.5m).

## NOTES TO THE CORE FINANCIAL STATEMENTS

- £8.1m was spent on condition and modernisation projects in a range of schools.
- Local Transport Plan - £4.1m was spent on Highways and Transport improvements..
- Connecting Derby - £3.7m was spent on the main construction work between Abbey Street and Osmaston Road.
- Museum Military Gallery – Completion of the refurbishment of the military gallery at Derby Museum and Art Gallery.
- QUAD - Final completion of Derby's visual art and media centre (QUAD) which opened to the public in 2008.
- LiRA (Libraries in Renewal Areas) is for the improvement of the city's network of neighbourhood libraries by providing static libraries for the first time in Allenton, Mackworth and Chellaston. Allenton Library is now complete and opened in May 2008.

### d) Tangible fixed asset valuation

The freehold and leasehold assets that comprise the Authority's fixed asset portfolio have been valued as at 1 April 2008 by the Council's Chief Estates Officer, S J Meynell, ARICS. The valuations detailed below are in accordance with the Statement of Asset Valuation Practice and Guidance Notes published by the Royal Institution of Chartered Surveyors (RICS), except that buildings were not inspected where this was either impracticable or considered by the Valuer to be unnecessary for the purpose of valuation. Static plant and machinery is included within the valuation of buildings.

Property valuations are performed as part of a rolling programme to ensure that all assets are reviewed over a 5 year cycle in accordance with recommended practice.

Valuation of the Council housing stock was carried out in accordance with Government guidance on existing use value for social housing, as defined by the RICS. The beacon principle was used to arrive at the vacant possession value of the properties and adjusted to reflect occupation by a secure tenant.

Buildings regarded by the Council as operational have been valued at open market value for existing use or, where there was insufficient evidence of market transactions for that use, at the depreciated replacement cost.

Non-operational buildings have been valued in all cases on the basis of open market value. The valuations were carried out on the basis of existing records with limited site inspections.

Vehicles, plant and equipment, infrastructure and community assets are all valued at historic cost, and as such require no formal valuation.

Further detailed information regarding the various valuations is set out in a valuation certificate.

## NOTES TO THE CORE FINANCIAL STATEMENTS

### e) Depreciation

Depreciation has been provided for on assets with a finite useful life in accordance with Financial Reporting Standard 15 and SORP 2008. There is no requirement to depreciate land assets. The following table details the cumulative provisions for depreciation for each category of assets as at 31 March 2009.

Asset Category	Depreciation provision at 1 April 2008	Depreciation for 2008/09	Depreciation provision at 31 March 2009
Council Dwellings	(82,312)	(12,408)	(94,719)
Other Buildings	(42,488)	(7,731)	(50,219)
Vehicles, plant and equipment	(14,203)	(2,971)	(17,174)
Infrastructure	(15,900)	(2,682)	(18,582)
Community Assets	(185)	0	(185)
Investment properties	(46)	0	(46)
<b>Total</b>	<b>(155,134)</b>	<b>(25,792)</b>	<b>(180,925)</b>

### f) Impairment

Although the borrowing for capital works has increased, works included within this spending, as detailed below, do not increase asset value but merely bring the property and infrastructure up to a reasonable standard. This expenditure has occurred as a result of clear consumption of economic benefits of Council assets and is known as impairment works.

As well as impairment losses incurred from in year capital expenditure, impairment also occurs through the annual revaluation process. Impairment losses due to revaluation total £167.9m and have been accounted for as part of the rolling programme of revaluations. Due to a downturn in the economic market property prices have dropped and as a result a separate impairment exercise has been undertaken as at 31 March 2009 by the Council's Chief Estate Officer. The value of impairment losses due to revaluation which are due to the economic downturn are £115.7m of the £167.9m total.

As with all capital expenditure, impairment works carried out in year will be partly funded through Government grants, contributions and Section 106 contributions. Therefore the corresponding grant funding for impairment losses have been written down to revenue (£10.3m).

The impairment balance is as follows:-

	Total £000
Revaluation Losses	167,867
Capital expenditure in year (Consumption of economic benefits)	15,327
Financed by Government Grants & Contributions	(10,250)
<b>Total</b>	<b>172,944</b>
Offset to revaluation reserve	(64,615)
<b>Total Net Impairment Losses charged to Income and Expenditure Account</b>	<b>108,329</b>

## NOTES TO THE CORE FINANCIAL STATEMENTS

### 19. Intangible Fixed Assets

In accordance with the SORP 2008 intangible fixed assets are required to be carried on the Balance Sheet at cost. They represent capital expenditure that does not result in a fixed asset with physical substance for the Authority. The expenditure in this instance relates to the purchase of software licences.

	<b>Total £000</b>
Balance at 31 March 2008	<b>188</b>
Additions	<b>23</b>
Amounts Amortised in year to Service Revenue Accounts	<b>(95)</b>
<b>Balance at 31 March 2009</b>	<b>116</b>

### 20. Financing of Capital Expenditure

<b>Financing</b>	<b>£000</b>	<b>Expenditure</b>	<b>£000</b>
Borrowing	10,610	Tangible Fixed Assets	69,758
Capital Receipts	3,515	Intangible Fixed Assets	24
Government / other grants	47,644	Revenue Expenditure Funded from Capital under Statute	11,794
Major Repairs Allowance	7,343	Movement in working capital	(2,391)
Revenue and Revenue Reserves	3,393		
Other external contributions	5,871		
Capital reserves	809		
<b>Total</b>	<b>79,185</b>		<b>79,185</b>

Revenue Expenditure Funded from Capital under Statute has been fully amortised to revenue, along with any grant funding, in 2008/09. However, under the capital control framework this expenditure is still classed as capital expenditure and capital financing applies as shown above.

## NOTES TO THE CORE FINANCIAL STATEMENTS

### 21. Long Term Investment

Long term investments of £16m, with Barclays Bank PLC and Lloyds TSB PLC, were entered into during June and July 2008 which mature (including last year's long term investment with Chelsea Building Society) with interest between 2 June 2010 and 1 July 2011.

<b>31 March 2008</b> <b>£000</b>	Long Term Investments	<b>31 March 2009</b> <b>£000</b>
5,000	Chelsea Building Society	5,000
0	Barclays Bank PLC and Lloyds PLC	16,000
238	Accrued Interest on Long Term Investments	1,138
<b>5,238</b>	<b>TOTAL</b>	<b>22,138</b>

### 22. Long Term Debtors

<b>31 March 2008</b> <b>£000</b>		<b>Additions</b> <b>£000</b>	<b>Reductions</b> <b>£000</b>	<b>31 March 2009</b> <b>£000</b>
<b>8,254</b>	Deferred consideration – Schools PFI	0	(348)	<b>7,906</b>
<b>2,426</b>	Residual value – Schools PFI	1,444	0	<b>3,870</b>
<b>0</b>	Deferred consideration – St Lighting PFI	201	0	<b>201</b>
<b>0</b>	Residual value – St Lighting PFI	115		<b>115</b>
<b>96</b>	Mortgages for sales of council housing	0	(16)	<b>80</b>
<b>4,046</b>	Derbyshire County Council 1974 transferred funds	0	(162)	<b>3,884</b>
<b>46</b>	Car Loans to Employees	68	(78)	<b>36</b>
<b>44</b>	Other loans	0	(6)	<b>38</b>
<b>14,912</b>	<b>TOTAL</b>	<b>1,828</b>	<b>(610)</b>	<b>16,130</b>

#### Residual value Build up for PFI schools

Residual value build up reflects a cumulative annual build up of the cost of the assets over the life of the contract, where the total value of the schools will transfer back on to the Council's Balance Sheet at the end of the contract term. The Residual value is included under long term debtors on the Balance Sheet and will be transferred into Fixed Assets at the end of the contract period.

## NOTES TO THE CORE FINANCIAL STATEMENTS

### 23. Stocks and Work in Progress

31 March 2008 £000		31 March 2009 £000
	<b>Stocks</b>	
132	Trading Services	290
1,706	DICES	373
126	Other departments	124
	<b>Work in progress</b>	
281	Trading Services	357
<b>2,245</b>	<b>Total</b>	<b>1,144</b>

#### Derby Integrated Community Equipment Services (DICES)

This is a joint project hosted by Derby City Council to provide equipment to service users to enable rehabilitation in their own homes.

### 24. Debtors

The table below shows an analysis of the amounts owing to the Council at the balance sheet date.

31 March 2008 £000		31 March 2009 £000
	<b>Amounts falling due within one year</b>	
13,642	Government Departments	12,870
1,643	Other local authorities	2,738
10,266	Council taxpayers	9,395
2,415	Business ratepayers	3,457
658	Housing rents	878
20,001	Sundry debtors	19,412
48,625		48,750
(13,165)	Provision for bad and doubtful debts	(13,653)
<b>35,460</b>	<b>Total</b>	<b>35,097</b>

## NOTES TO THE CORE FINANCIAL STATEMENTS

### 25. Creditors

The table below analyses the Council's creditors at the balance sheet date.

31 March 2008 £000		31 March 2009 £000
3,126	PWLB Borrowing with less than one year to maturity	11,102
9,615	Government Departments	10,592
3,159	Other local authorities	6,746
119	Council taxpayers	318
841	Business ratepayers	195
0	PWLB loan restructuring discounts	0
26,163	Sundry creditors	24,882
<b>43,023</b>	<b>Total</b>	<b>53,835</b>

### 26. Deferred Capital Receipts

Deferred capital receipts are amounts mainly derived from sales of assets, which will be received in instalments over agreed periods of time. They arise principally from mortgages given by the Council to finance the purchase of council housing. They totalled £0.111m at 31 March 2009 (£0.130m at 31 March 2008) and are matched by sums included in long-term debtors.



## NOTES TO THE CORE FINANCIAL STATEMENTS

### 27. Long Term Borrowing

The following table shows an analysis of the Council's long term borrowing at the balance sheet date.

Total Outstanding 31 March 2008 £000		Range of interest rates payable %	Total Outstanding 31 March 2009 £000
	<b>Source of loan</b>		
365,292	Public Works Loan Board	3.137 to 6.165	332,235
3,367	Premiums and Discounts rescheduling and interest	n/a	3,253
0	Money Market	0	0
<b>368,659</b>	<b>Total Borrowing</b>		<b>335,488</b>
	<b>Analysis of loans by maturity</b>		
3,367	Premiums and Discounts rescheduling and interest	n/a	3,253
3,102	Maturing within 1 - 2 years - PWLB	3.137	7,091
4,119	Maturing within 2 - 5 years	4.027	34
11	Maturing within 5 – 10 years	4.242	5
358,060	Maturing after 10 years	4.581	325,105
<b>368,659</b>	<b>Total Borrowing</b>		<b>335,488</b>
399,278	PWLB fair value (incl all debt not that just over 1 year to maturity)		374,080
<b>399,278</b>	<b>Total Fair Value</b>		<b>374,080</b>

### 28. Deferred Liabilities/Credits

31 March 2008 £000		31 March 2009 £000
	<b>Deferred Liabilities</b>	
41,598	Share of liability for the payment of a proportion of the County Council's debt charges on becoming a Unitary Authority on 1 April 1997.	39,933
1,330	Loans transferred from neighbouring authorities in 1968	1,231
374	Other	130
<b>43,302</b>	<b>TOTAL</b>	<b>41,294</b>

## NOTES TO THE CORE FINANCIAL STATEMENTS

### 29. Provisions

Provisions have been made for known liabilities uncertain as to the amount or timing in compliance with FRS 12.

2007/08 £000		2008/09 £000
	<b>Provision for uninsured risks</b>	
729	Balance at 1 April	597
777	Provision made in year	481
(909)	Provision used in year	(496)
597	<b>Balance at 31 March</b>	582
	<b>Provision for future pension payments</b>	
777	Balance at 1 April	788
42	Provision made in year	0
(31)	Provision used in year	(8)
788	<b>Balance at 31 March</b>	780
	<b>Other provisions</b>	
10	Balance at 1 April	526
537	Provision made in year	136
(21)	Provision written back in year	(163)
526	<b>Balance at 31 March</b>	499
1,911	<b>TOTAL PROVISIONS AT 31 MARCH</b>	1861

#### Provisions for Uninsured Risks

The Council has a number of outstanding uninsured claims that are due to be settled during 2009/10. The provision represents an estimate of the amounts, which the Council will have to pay for claims arising before 31 March 2009, but where the exact amount and the date of payment are uncertain.

	2008/09 £000
To cover third party public and employee liability claims	582
<b>Total Provisions for Uninsured Risks</b>	<b>582</b>

#### Provisions for Future Pension Payments

The Council has a provision in place for continued funding of liabilities for former DCT (passenger transport) employees' pension. This provision relates to the Council's on-going pension liability for former employees of the Council when it provided a public transport service. The payments are made to Derbyshire County Council Superannuation fund.

## NOTES TO THE CORE FINANCIAL STATEMENTS

The Council has set aside a provision for the estimated future pension payments required to meet pension shortfalls associated with the removal of the attendants function within city centre public conveniences. This provision is expected to be utilised during 2009/10, however the exact payment amounts are currently uncertain.

	<b>2008/09 £000</b>
Provision to enable continued funding of liabilities for former DCT (passenger transport) employees' pension	762
Added years pension costs from commercial services associated with the removal of the attendants function within city centre public conveniences	18
<b>Total Provisions for Future Pension Payments</b>	<b>780</b>

### Other Provisions

Housing Benefits Provision – The Council has set aside a provision at 31 March 2009 for the likely repayment of reward funding from the Council's 2006/07 Housing Benefit Grant. Payment is due to occur during 2009/10.

Single Status Provision - The Council is currently in negotiations with, and has made a settlement offer to, 25 claimants who lodged Equal Pay claims at Tribunal. The current estimated cost of settlement is £364,000. Settlement is due to be paid on 25th September 2009 at which point the final cost will be known based on take up of the Council's offer.

	<b>2008/09 £000</b>
Housing Benefits Provision	135
Single Status Provision	364
<b>Total Other Provisions</b>	<b>499</b>

### 30. Contingent Assets and Liabilities

The Council does not have any contingent assets for 2008/09 (nil 2007/08).

The Council is in the process of introducing Single Status for all employees subject to NJC terms and conditions. The main aim of this is to create fair and non-discriminatory grading structures in the Council. Although the cost cannot be reliably quantified at this stage, an annual contingency budget of £2.5m is maintained in the revenue budget position together with a corporate reserve of £4m. This will be considered further as the implementation of single status progresses and more is known about the likely impact.

The Council has a Contingent Liability for the possible repayment of reward funding from the Council's 2007/08 Housing Benefit Grant. Possible repayment has been initially estimated at £201,000.

## NOTES TO THE CORE FINANCIAL STATEMENTS

### 31. Deployment of Dedicated Schools Grants

The Council's expenditure on schools is funded by grant monies provided by the Department for Education and Skills, the Dedicated Schools Grant (DSG). DSG is ring-fenced and can only be applied to meet expenditure properly included in the Schools Budget. The Schools Budget includes elements for a restricted range of services provided on an authority-wide basis and for the Individual Schools Budget, which is divided into a budget share for each school. Over and underspends on the two elements are required to be accounted for separately. Details of the deployment of DSG receivable for 2008/09 are as follows:

	Schools Budget Funded by Dedicated Schools Grant		
	Central Expenditure £000s	Individual Schools Budget £000s	Total £000s
Original grant allocation to Schools Budget for the current year in the Authority's budget	13,770	129,330	143,100
Adjustment to finalised grant allocation	(145)	-	(145)
DSG Receivable for the Year	13,625	129,330	142,955
Actual expenditure for the year	13,965	130,713	144,678
(Over)/underspend for the year	(340)	(1,383)	(1,723)
Use of Council resources	-	-	-
Use of schools balances brought forward	-	1,383	1,383
(Over)/underspend carried forward to 2009/10	(340)	0	(340)

### 32. Pension Disclosures

#### a) Local Government Pension Scheme (LGPS)

The Council participates in the Derbyshire County Council defined benefit (open) pension fund. The Annual report of the Derbyshire Pension Fund is available from Derbyshire County Council

The Authority is required to account for its pension costs under FRS17 Retirement Benefits. This means that FRS17 based pension assets and liabilities are included in the accounts, rather than the actual payment made in relation to pension during the year. The objective of FRS17 is to ensure that the Authority's financial statements reflect the fair value of future pension liabilities which have been incurred, and the extent to which assets have already been set aside to fund them.

The Council pays employers' contributions into the Pension Fund that provides its members with defined benefits relating to pay and service. The contributions are based on rates determined by the fund's professionally qualified actuaries based on triennial valuations.

## NOTES TO THE CORE FINANCIAL STATEMENTS

The following table is a summary of the transactions within the Income and Expenditure Account under FRS 17 during 2008/09. However, local authorities are not required to fund expenditure relating to FRS 17 and therefore the transactions are reversed before impacting on the General Fund Reserve Balance.

The Council recognises the cost of retirement benefits in the Net Cost of Services when they are earned by employees, rather than when the benefits are eventually paid as pensions. However, the charge against council tax is based on the cash payable in the year, so the real cost of retirement benefits is reversed out in the Statement of Movement in the General Fund Balance.

<b>Local Government Pension Scheme 2007/08 Restated</b> £000		<b>Local Government Pension Scheme 2008/09</b> £000
<b>16,086</b>	<b>Net Cost of Services</b>	
<b>4,851</b>	• Current Service Cost	19,559
<b>75</b>	• Past Service Cost/(Gain)	41
	• Curtailment Loss	95
<b>31,206</b>	<b>Net Operating Expenditure</b>	
<b>(28,139)</b>	• Interest cost	37,762
	• Expected return on assets in the scheme	(27,174)
<b>24,079</b>	<b>Amounts to be met from Government Grants and Local Taxation</b>	
	• Movement on pensions reserve	30,283
<b>19,450</b>	<b>Actual amount charged against council tax for pensions in the year:</b>	
	• Employers' contributions payable to scheme including added years	20,582

In addition to the recognised gains and losses included in the Income and Expenditure Account, actuarial gains of £38,842,000 were included in the Statement of Total Recognised Gains and Losses.

The figures below are derived by approximate methods from the full actuarial valuation of the Fund carried out by Mercer Limited as at 31 March 2007.

The total contribution expected to be made to the Local Government Pension Scheme by the Council in year to March 2010 is £20,462,000. The corresponding projected finance cost is £15,896,000.

## NOTES TO THE CORE FINANCIAL STATEMENTS

As at the 31 March 2009, the Council had the following overall assets and liabilities for pensions, which are not shown on the balance sheet:

Balance 31 March 2008 £000	Local Government Pension Scheme	Balance 31 March 2009 £000
402,108	Estimated Assets in Scheme	343,954
(612,575)	Estimated Liabilities in Scheme Present Value of Liabilities	(525,280)
(210,467)	<b>Net Asset (Liability)</b>	(181,326)

The movement in the present value of the pension liability of the Council for the year to 31 March 2009 is as follows:

2007/08 Restated £000	Movement in Present Value of Scheme Liabilities	2008/09 £000
(572,852)	Present Value of Pensions Liability as at 1 April	(612,575)
	<b>Movement In the Year</b>	
(16,086)	Current Service Cost	(19,559)
(31,206)	Interest Costs	(37,762)
(6,264)	Member Contributions	(6,899)
6,473	Actuarial gain (loss)	138,140
12,286	Benefits Paid	13,511
(4,926)	Past Service Costs Curtailment Gain/Loss	(136)
(612,575)	<b>Present Value of Pensions Liability as at 31 March</b>	(525,280)

The movement in the fair value of the pension assets of the Council for the year to 31 March 2009 is as follows:

2007/08 Restated £000	Movement in Fair Value of Scheme Assets	2008/09 £000
413,786	Fair value of scheme assets as at 1 April	402,108
	<b>Movement In the Year</b>	
(53,245)	Actuarial gain / (loss)	(99,298)
28,139	Expected Return on Assets	27,174
19,450	Employer Contributions	20,582
6,264	Member Contributions	6,899
(12,286)	Benefits Paid	(13,511)
402,108	<b>Fair Value of Scheme Assets as at 31 March</b>	343,954

## NOTES TO THE CORE FINANCIAL STATEMENTS

The expected return on scheme assets is determined by considering the expected returns available on the assets underlying the current investment policy. Expected yields on fixed interest investments are based on gross redemption yields as at the Balance Sheet date. Expected returns on equity investments reflect long-term real rates of return experienced in the respective markets.

The actuarial gain can be analysed into the following categories, measured as absolute amounts and as a percentage of assets as 31 March 2009:

<b>Analysis of Actuarial Gain (loss)</b>	<b>£000</b>	<b>% of Assets/liabilities</b>
Actuarial Gains/(Losses) on Assets	(99,298)	28.9% of Assets
Actuarial Gains/(Losses) on Liabilities	138,140	26.3% of Liabilities
<b>Total Actuarial Gain (loss)</b>	<b>38,842</b>	<b>7.4% of Liabilities</b>

Liabilities have been assessed on an actuarial basis using the projected unit method, an estimate of the pensions that will be payable in future years dependent on assumptions about mortality rates, salary levels, etc. The City Council Fund liabilities have been assessed by Mercer Ltd, an independent firm of actuaries, estimates for the City Council Fund being based on the latest full valuation of the scheme as at 31 March 2007.

The main financial assumptions used by the actuary for the whole of the fund are:

	<b>31 March 2008</b>	<b>31 March 2009</b>
Rates of Inflation	3.6%	<b>3.3%</b>
Rate of Increase in Salaries	5.1%	<b>4.8%</b>
Rate of Increase in Pensions	3.6%	<b>3.3%</b>
Discount Rate	6.1%	<b>7.1%</b>
Commutation of pension for lump sum at retirement	50% take maximum cash, 50% take 3/80ths cash	50% take maximum cash, 50% take 3/80ths cash
<b>Mortality Assumptions:</b>		
Life Expectancy at 65 for current pensioners:		
Men	21.1	<b>21.2</b>
Women	24.0	<b>24.0</b>
Life Expectancy at 65 for future pensioners:		
Men	22.2	22.2
Women	25.0	25.0

## NOTES TO THE CORE FINANCIAL STATEMENTS

Assets held by the fund as a whole are £1.907m valued at fair value as at 31 December 2008 (£2.226m at 31 December 2007). The proportion of assets held with expected rates of return is shown below:

	Long Term Expected Rate of Return %	Proportion of Assets Held	
		31 March 2008	31 March 2009
Equities	7.5%	69.4%	<b>63.5%</b>
Government Bonds	4.0%	16.7%	<b>20.9%</b>
Other bonds	6.0%	1.6%	<b>3.5%</b>
Property	6.5%	4.9%	<b>7.1%</b>
Cash	0.5%	6.3%	<b>4.7%</b>
Other	7.5%	1.1%	<b>0.3%</b>
<b>Total</b>		100.0%	<b>100.0%</b>

### b) Teachers Pension Scheme

Teachers employed by the Council are members of the Teachers' Pension Scheme, administered by the Department for Children, Schools and Families. It provides teachers with defined benefits upon their retirement, and the authority contributes towards the costs by making contributions based on a percentage of members' pensionable salaries.

In 2008/09 the Council paid £10.902m to the Teachers Pensions Agency in respect of teachers' pension costs (£10.595m in 2007/08). The contribution rate for 2008/09 was 14.1% (14.1% 2007/08).

The scheme is a defined benefit scheme. Although the scheme is unfunded, Teachers' Pensions use a notional fund as the basis for calculating the employers' contribution rate paid by the Local Education Authorities. However, it is not possible to identify a share of the underlying liabilities in the scheme attributable to its own employees. For the purposes of this a Statement of Accounts, it is therefore accounted for as a defined contribution scheme, charging employer contribution to the Net Cost of services as they become payable by the City Council.

In addition to this the Council is responsible for all payments relating to added years' benefits that it, or its predecessor Derbyshire County Council, has awarded. These discretionary early retirement pension enhancements awarded to teachers are treated under FRS17 as though they were a defined benefit scheme. These are accounted for in the Income and Expenditure Account as follows:



## NOTES TO THE CORE FINANCIAL STATEMENTS

Teachers' Pension Scheme 2007/08 £000		Teachers' Pension Scheme 2008/09 £000
230	<b>Net Cost of Services</b> • Past Service / Curtailment Cost	0
1,051	<b>Net Operating Expenditure</b> • Interest cost	1,333
1,281	<b>Amounts to be met from Government Grants and Local Taxation</b> • Movement on pensions reserve	1,333
1,457	<b>Actual amount charged against council tax for pensions in the year:</b> • Employers' contributions payable in respect of added years	1,469

The Council is required to make pensions disclosures in compliance with FRS 17. These disclosures are intended to provide additional information on the underlying economic situation of the Council.

The figures below are derived by approximate methods based on information provided by the actuaries to the Derbyshire Pension Fund, Mercer Ltd. As at the 31 March 2009, the Council had an overall liability of £19.369m in respect of teachers' pensions (£22.580m at 31 March 2008).

Actuarial gains of £3,075,000 were included in the Statement of Recognised Gains and Losses. The movement in the pension liability of the Council for the year to 31 March 2009 is as follows:

2007/08 £000	Movement in Net Teachers' Pension Liability	2008/09 £000
(20,194)	Net Teachers' Pension Liability as at 1 April 2008	(22,580)
	<b>Movement In the Year</b>	
1,457	Contributions Paid	1,469
(230)	Past Service Costs	0
(1,051)	Interest Costs	(1,333)
(2,562)	Actuarial gain (loss)	3,075
(22,580)	<b>Net Teachers' Pension Liability as at 31 March 2009</b>	(19,369)

## NOTES TO THE CORE FINANCIAL STATEMENTS

The Teachers Pension Scheme has no assets to cover its liabilities.

The actuarial loss can be analysed into the following categories, measured as absolute amounts and as a percentage of liabilities as at 31 March 2009:

<b>Analysis of Actuarial Loss</b>	<b>£000</b>	<b>% of liabilities</b>
Difference between actuarial assumptions about liabilities and actuarial experience	3,075	15.9%

The main financial assumptions used by the actuary are:

	<b>31 March 2008</b>	<b>31 March 2009</b>
Rates of Inflation	3.6%	3.3%
Rate of Increase in Pensions	3.6%	3.3%
Discount Rate	6.1%	7.1%
Mortality Assumptions:		
Life Expectancy at 65:		
Men	21.1	21.2
Women	24	24

### C) Scheme History

	2004/05*	2005/06*	2006/07 restated	2007/08 restated	2008/09
Present value of liabilities (LGPS)	(474,889)	(560,565)	(572,852)	(612,575)	(525,280)
Present value of liabilities (Teachers' pensions added years)	(20,283)	(21,101)	(20,194)	(22,580)	(19,369)
Fair value of assets	293,175	379,456	413,786	402,108	343,954
<b>Surplus / (Deficit)</b>	<b>(201,997)</b>	<b>(202,210)</b>	<b>(179,260)</b>	<b>(233,047)</b>	<b>(200,695)</b>

\*The Council has elected not to restate the fair value of scheme assets for 2005/06 and 2004/05 as permitted by FRS17 (as revised).

The liabilities show the underlying commitments that the authority has in the long run to pay retirement benefits. The total liability of £545m has a substantial impact on the net worth of the authority as recorded in the Balance Sheet, resulting in a net deficit balance of £201m.

## NOTES TO THE CORE FINANCIAL STATEMENTS

However, the deficit on the local government scheme will be made good by increased contributions over the remaining working life of employees, as assessed by the scheme actuary.

	2004/05	2005/06	2006/07 restated	2007/08 restated	2008/09
Differences between the expected and actual return on assets	4.0%	14.1%	0.3%	13.2%	28.9%
Experience gains and losses on liabilities	1.0%	2.1%	0.0%	4.2%	0.05

## NOTES TO THE CORE FINANCIAL STATEMENTS

### 33 Movements on Reserves

The Council has a number of reserves in the Balance Sheet. Some are required to be held for statutory reasons, some are needed to comply with proper accounting practice, and others have been set up voluntarily to earmark resources for future spending plans.

	<b>Balance at 31 March 2008 £000</b>	Gains or (Losses) During the Year £000	Transfers to/(from) Other Reserves £000	<b>Balance at 31 March 2009 £000</b>	<b>Purpose of Reserve</b>
Revaluation Reserve	<b>(75,379)</b>	1,291	40,622	<b>(33,466)</b>	See Note 34 below
Capital Adjustment Account	<b>(689,070)</b>	(15,060)	127,363	<b>(576,767)</b>	See Note 37 below
Usable Capital Receipts Reserve	<b>(14,018)</b>	(1,333)	4,234	<b>(11,117)</b>	See Note 36 below
Deferred Capital Receipts	<b>(130)</b>	19	0	<b>(111)</b>	These are reserves held for specific capital purposes
Capital Earmarked Reserves	<b>(2,279)</b>	(2,695)	805	<b>(4,169)</b>	
Pensions Reserve (Restated)	<b>233,047</b>	(32,352)	0	<b>200,695</b>	See Note 32 below
General Fund Balance	<b>(6,181)</b>	0	(305)	<b>(6,486)</b>	See Statement of Movement on General Fund Balance, page 24
Housing Revenue Account Balance	<b>(15,830)</b>	(738)	(501)	<b>(17,069)</b>	See HRA Statements, page 77
Collection Fund Balance	<b>(164)</b>	(774)	0	<b>(938)</b>	See Collection Fund Statements, page 84
Revenue Earmarked Reserves	<b>(38,594)</b>	(9,439)	(736)	<b>(48,769)</b>	These are reserves held for specific revenue purposes
Major Repairs Reserves	<b>(330)</b>	(386)	0	<b>(716)</b>	See HRA note 3 page 81
Financial Instruments Adjustment Account	<b>(422)</b>	(779)	0	<b>(1,201)</b>	See Note 16
Available for Sale Reserve	<b>92</b>	(92)	0	<b>0</b>	This reserve represents the additional value of the Council's forward deals (i.e. investments committed to but not yet entered into) resulting from changes in the interest rate between the trade date and 31 March 2009
Schools Balances	<b>(6,977)</b>	1,384	0	<b>(5,593)</b>	These balances are held by schools under Local Management of Schools arrangements, including Foundation Schools.
	<b>(616,235)</b>	<b>(60,954)</b>	<b>171,482</b>	<b>(505,707)</b>	

*Derby City Council Statement of Accounts 2008/2009*

## NOTES TO THE CORE FINANCIAL STATEMENTS

### 34. Revaluation Reserve

The Revaluation Reserve contains revaluation gains recognised since 1 April 2007 only, the date of its formal implementation. Gains arising before that date have been consolidated into the Capital Adjustment Account. The revaluation reserve balance is as follows:-

2007/08 £000		2008/09 £000
0	Balance at 31 March 2008	(75,379)
0	Reclassifications/restatements of 2007/08 balance	164
(77,482)	Revaluation of Fixed Assets	(24,157)
1,322	Historic cost depreciation adjustment	872
322	Disposals – write down of revaluation gains	419
459	Impairments – write down of revaluation gains	64,615
(75,379)	<b>Balance at 31 March 2009</b>	(33,466)

The revaluations include revaluation increases of £19.7m relating to buildings and land, £3.4m relating to infrastructure assets and £1.1m relating to surplus properties.

### 35. Deferred Government Grants/Contributions

2007/08 £000		2008/09 £000
29,067	<b>Balance at 1 April</b>	62,679
	<b>Government Grant receipts and contributions applied to finance capital:</b>	
42,864	Expenditure funded from Grants	47,644
6,294	Expenditure funded from Contributions	5,871
	<b>Government Grants and contributions not amortised to revenue:</b>	
0	Grants	0
0	Contributions	0
(1,608)	Grants/contributions amortised to revenue	(2,639)
76,617	<b>Government Grant receipts &amp; contributions to be amortised</b>	113,555
(6,111)	Credited direct to revenue for Revenue Expenditure Funded from Capital under Statute	(9,726)
(7,778)	Credited direct to revenue for impairment	(10,250)
(49)	Credited direct to revenue for de-minimis	(38)
62,679	<b>Balance at 31 March – Total Grants and Contributions unamortised</b>	93,541

## NOTES TO THE CORE FINANCIAL STATEMENTS

### 36. Usable Capital Receipts Reserve

These are capital receipts that are available to finance future capital expenditure. They derive from the sale of council housing and other property or land. The Local Government and Housing Act 1989 laid down rules for the use of both accumulated and in-year receipts whereby part of the receipts are available for use and part has to be set aside (see Note 19).

<b>2007/08 £000</b>		<b>2008/09 £000</b>
<b>14,301</b>	<b>Balance at 1 April</b>	<b>14,018</b>
<b>7,184</b>	Capital receipts in year from sales of assets	<b>1,332</b>
<b>(3,250)</b>	Receipts applied to finance capital expenditure in year	<b>(3,515)</b>
<b>(4,098)</b>	Housing Pooling	<b>(634)</b>
<b>(119)</b>	Receipts set aside	<b>(84)</b>
<b>14,018</b>	<b>Balance at 31 March</b>	<b>11,117</b>

## NOTES TO THE CORE FINANCIAL STATEMENTS

### 37. Capital Adjustment Account

2007/08 £000		2008/09 £000
(715,438)	<b>Balance at 1 April</b>	(689,072)
0	Restatements	3,892
	<b>Capital financing from:</b>	
(3,250)	Capital receipts	(3,515)
(7,647)	Major repairs allowance	(7,343)
(4,198)	Other revenue and revenue reserves	(3,393)
(960)	Capital reserves	(809)
	<b>Transfers from Movement on General Fund Balance</b>	
(6,937)	Minimum revenue provision	(7,702)
(21)	Outstanding credit arrangement	(4)
(119)	Capital receipts set aside in year	(84)
(1,418)	Residual Value PFI	(1,545)
(1,608)	Government Grants Amortised to revenue	(2,639)
8,122	Revenue Expenditure Funded from Capital under Statute (REFCS)	11,794
(6,111)	REFCS grants amortised to revenue	(9,726)
(1,791)	Transferred Debt	(1,820)
(1,322)	Historic Cost depreciation adjustment	(872)
10,758	Depreciation charged to Revenue (non HRA)	13,093
22,368	Impairment	108,329
	<b>Other Movements</b>	
347	Deferred Consideration	347
326	De-minimis expenditure written down	615
13,250	Depreciation HRA charged to Revenue	12,794
6,899	Disposals	1,312
(322)	Disposal gains – write down from Revaluation Reserve	(419)
(689,072)	<b>Balance at 31 March</b>	(576,767)

The 'Restatement' balance in 2008/09 corrects the restated balance sheet at reorganisation to a Unitary Council in 1997.

## NOTES TO THE CORE FINANCIAL STATEMENTS

### 38. Financial Instrument Adjustment Account

31 March 2008 £000		31 March 2009 £000
2,375	PWLB Premiums	2,050
(2,793)	PWLB Discounts	(3,247)
(4)	Premium amortisation adjustment	(4)
<b>(422)</b>		<b>(1,201)</b>

The FIAA consists of the Council's premiums and discounts resulting from the restructuring of PWLB loan debt, plus any adjustments to the carrying amounts of the Council's loans stemming from the requirement to recognise these at amortised cost.

Premiums that relate to modified loans need to be amortised in line with SORP 2008. The premium amortisation adjustment in the above table represents the difference between the straight-line write-off of premiums attributable to modified loans and their amortised write-off.

### 39. Business Improvement District

These accounts represent the transactions of the Authority in respect of the Cathedral Quarter Business Improvement District (BID) and are made under the Business Improvement Districts (England) Regulations 2004 schedule 3. This is a scheme under the Local Government Act 2003 whereby non-domestic ratepayers in the area concerned elect via a ballot to pay a supplementary rate to be used for the purpose of making various improvements in the area. The Council collects this levy from business rate payers on behalf of the BID body and then makes payments of the amounts collected to the BID body. This is administered by the Cathedral Quarter Company Limited (CQCL). The Cathedral Quarter Company Limited is the BID body for the purposes of the BID Statutory Provisions and started trading from 1 December 2007. The BID period will last five years, having commenced on 1 March 2008. The accounts have been prepared on an accruals basis, with an opening first period of 13 months to 1 April 2009.

#### BID Income and Expenditure Account

	2008/09 £000
<b>Income</b>	
BID Levy Collected	(154)
	<b>(154)</b>
<b>Expenditure</b>	
Bid Levy Paid to CQCL	154
	<b>154</b>
<b>Surplus at End of 13 month Opening Period</b>	<b>(0)</b>



## NOTES TO THE CORE FINANCIAL STATEMENTS

### 40. Trust Funds

Derby City Council administers a number of Trust Funds. Some of these are funds made up of donations or bequests made to the Council, where the benefactors have specified the use to which the fund is to be put - for example the provision of educational prizes. The Council also holds, as Trustee, funds granted to children in care. The funds are invested externally in accordance with the provisions of the Trustee Investments Act 1961, or held with the Council.

These funds are not part of the Council's accounts and have therefore been excluded from the Balance Sheet

<b>2007/08 Trust Funds £000</b>	<b>Aggregate Revenue Account</b>	<b>2008/09 Trust Funds £000</b>
<b>1,264</b>	Opening balance 1 April restated	<b>1,613</b>
<b>16</b>	Income during the year	<b>172</b>
<b>1,280</b>	Total Funds available in the year	<b>1,785</b>
<b>(40)</b>	Expenditure during the year	<b>(358)</b>
<b>1,240</b>	<b>Closing balance 31 March</b>	<b>1,427</b>

<b>Balance 31 March 2008 £000</b>	<b>The funds are represented by:</b>	<b>Balance 31 March 2009 £000</b>
<b>151</b>	Investments:	
<b>3</b>	COIF Charity Funds	<b>28</b>
<b>16</b>	Treasury Stock	<b>3</b>
<b>6</b>	National Savings investment funds	<b>107</b>
<b>1,064</b>	Building Society Deposits	<b>0</b>
	Cash and Temporary Loans	<b>1,289</b>
<b>1,240</b>	<b>Total Assets</b>	<b>1,427</b>
<b>39</b>	Number of Funds	<b>39</b>

## NOTES TO THE CORE FINANCIAL STATEMENTS

### 41. Subsidiary / Associate Companies

Derby Homes Limited, the Council's arms length management organisation, is a limited company wholly owned by the Council. It was incorporated on 25 February 2002.

The net liability and results of operations for the year to 31 March 2009 are as follows:

2007/08 £000		2008/09 £000
(6,412)	Net liability at 31 March 2009	(3,677)
574	Operating profit / (loss) before taxation	93
574	Operating profit /(loss) after taxation	93
	<b>Indebtedness with Derby City Council included in net assets above is:</b>	
1,291	Derby Homes Debtors	1,407
(1,640)	Derby Homes Creditors Mainly relating to services provided to Derby Homes by the Council	(1,709)
(349)	<b>TOTAL NET INDEBTEDNESS</b>	<b>(302)</b>

The full Derby Homes Limited company accounts can be obtained from:

Derby Homes Limited, Floor 2, Southpoint, Cardinal Square, 10 Nottingham Road, Derby, DE1 3QT

Connexions Derbyshire Limited is a company which is jointly owned by the Derbyshire City Council and Derbyshire County Council. It was incorporated on 01 April 2008.

Derbyshire City Council's 50% share of profits made for the financial year 2008/09 was £3k.

The full Connexions Derbyshire Limited company accounts can be obtained from:

Connexions Derbyshire Limited, 2 Godkin House, Park Road, Ripley, Derbyshire, DE5 3EF

### 42. Post Balance Sheet Events

There were no post balance sheet events requiring disclosure in the financial statements or notes.

## NOTES TO THE CORE FINANCIAL STATEMENTS

### 43. Reconciliation between the Net (Surplus) / Deficit on the Income and Expenditure Account to the Revenue Activities Net Cashflow

2007/08 £000		2008/09 £000
(262)	Net (surplus) - I&E / General Fund	(305)
(1,433)	Net (increase)/decrease in Schools' balances	1,384
(1,616)	Net (surplus) / deficit - Housing Revenue Account	(1,239)
(77)	Net (surplus)/deficit – BID Revenue Account	77
170	Net (surplus) / deficit – Collection Fund	(774)
(13,661)	(Decrease)/Increase in debtors	(363)
(32)	(Decrease)/Increase in stock and work in progress	(1,101)
3,004	(Increase) / decrease in creditors	(10,812)
(395)	(Increase) / Decrease in provisions	50
93	(Increase) / Decrease in available for sale reserves	92
(422)	(Increase) / Decrease in Financial Instruments Adjustment Account	(779)
(2,230)	(Increase) / Decrease in earmarked reserves	(10,175)
	<i>Adjustment for non-cash transactions:</i>	
30,116	Capital activities	5,895
	<i>Less:</i>	
(11,896)	Servicing of finance items	(6,822)
<b>1,359</b>	<b>Revenue Activities Net Cash outflow</b>	<b>(24,872)</b>

## NOTES TO THE CORE FINANCIAL STATEMENTS

### 44. Reconciliation of Movement in Cash to Movement in Net Debt

Balance 31 March 2008 £000	Movement 2007/08 £000		Balance 31 March 2009 £000	Movement 2008/09 £000
2,820	(649)	Cash in hand	2,674	(146)
(8,077)	1,113	Bank overdraft	(8,969)	(892)
(5,257)	464	<b>Net Cash Increase/(Decrease) = net cash (inflow) / outflow</b>	(6,295)	(1,038)
		Adjust for the movement in liquid resources		
155,304	43,004	Short-term investments	109,943	(45,361)
		Borrowing		
(368,659)	(23,853)	Public Works Loans Board	(355,488)	33,171
0	0	Other long-term borrowing	0	0
(218,612)	19,615	<b>(Increase) / Decrease in Net Debt = net cash (inflow) / outflow before financing</b>	(251,840)	(11,444)

## NOTES TO THE CORE FINANCIAL STATEMENTS

### 45. Revenue and Capital Grants

The following capital grants are included:

	Received in 2007/8 £000	Received in 2008/9 £000
Regional Housing Pot	8,355	4,490
Schools capital grants	24,845	12,531
SRB capital grant	165	0
Disabled Facilities grant	656	681
Urban II capital grant	1,251	424
Objective 2 capital grant	872	517
New Deal for Communities	1,753	103
Local Area Agreement	1,323	0
Lottery Capital	1,643	2,786
New Opportunities Fund	0	867
Neighbourhood Renewal Fund (NRF)	18	0
Transport Supplementary Grant	1,861	918
ODPM	722	2,768
DEFRA	179	183
Sure Start	0	1,792
Derby & Derbyshire Economic Partnership (DDEP)	868	4,896
GEST	0	1,032
Learning & Skills Council	1,940	1,713
Youth Capital Funding	130	0
Home Office	0	94
CLG – Gypsy and Traveller Funding	0	1,416
Growth Point	0	2,590
East Midlands Development Agency grant (EMDA)	2,154	0
Department of Health	3,779	325
LPSA	0	512
Other capital grants	550	1,437
S106	0	1,423
Contributions	0	1,897
	<b>53,064</b>	<b>45,395</b>

## NOTES TO THE CORE FINANCIAL STATEMENTS

The following revenue grants from central government are included:

	Received in 2007/8 £000	Received in 2008/9 £000
Arms Length Management Organisation (ALMO) Subsidy	4,601	1,701
Housing Benefit Subsidy	34,572	31,962
Council Tax Benefit Grant	14,509	15,018
Rent Rebate – Housing Benefit	23,839	26,172
Social Care	3,595	850
Early Years and Sure Start	2,365	6,069
Learning and Skills	9,490	10,404
Asylum Seekers' Grant	15	0
Standards Fund	14,903	23,623
Urban II	590	315
Objective 2	258	287
Single Regeneration Budget (SRB) grant	370	242
Dedicated Schools Grant	138,746	142,955
Revenue Support Grant	13,271	12,500
New Deal for Communities	5,338	1,798
Neighbourhood Renewal Fund grant	5,613	0
Children's Fund	192	0
Supporting People Programme	10,860	10,556
Area Based Grant	17,062	15,264
Other Regeneration and Community Services Revenue Grants	3,093	6,434
Other Children & Young People Revenue Grants	2,670	2,293
Other Corporate & Adult Social Services Revenue Grants	6,618	1,681
Other Housing Grants	0	2,634
Other Environmental Services Revenue Grants	137	311
Other Resources Revenue Grants	112	58
	<b>312,819</b>	<b>313,127</b>

## THE HOUSING REVENUE ACCOUNT

The Housing Revenue Account (HRA) summarises the income and expenditure arising from the provision, management and maintenance of council housing. Since 1 April 1990, the Housing Revenue Account has been ring-fenced from the General Fund. This means that there can be no cross subsidies between the two accounts. These accounts have been prepared in accordance with the Best Value Accounting Code of Practice and incorporate guidance on Resource Accounting in the HRA.

2007/08 £000	HRA Income and Expenditure Account	2008/09 £000
	<b>Income</b>	
(37,623)	Dwelling rents (Gross)	(40,413)
(389)	Non dwelling rents (Gross)	(411)
(1,336)	Charges for Services and facilities	(1,312)
(274)	Contributions towards expenditure	(239)
(4,326)	Housing Revenue Account subsidy receivable	(1,828)
<b>(43,948)</b>		<b>(44,203)</b>
	<b>Expenditure</b>	
8,765	Repairs and Maintenance	10,042
13,826	Supervision and Management	14,213
23,443	Depreciation and impairments of fixed assets	85,823
108	Debt Management costs	95
355	Increase in bad debt provision	421
<b>46,497</b>		<b>110,594</b>
2,549	<b>Sub Total: Net cost of HRA Services as included in the whole authority income and expenditure account</b>	66,391
91	HRA services share of Corporate and Democratic Core	86
<b>2,640</b>	<b>Net Cost of Services</b>	<b>66,477</b>
(15)	Gain or loss on sale of HRA fixed assets	125
9,726	Interest payable and similar charges	8,617
(398)	Amortisation of premiums and discounts	0
(917)	Interest and Investment income	(743)
0	Pensions interest cost and expected return on pensions assets	0
<b>11,036</b>	<b>(Surplus) / Deficit for the year on HRA services</b>	<b>74,476</b>

## STATEMENT OF MOVEMENT ON THE HOUSING REVENUE ACCOUNT BALANCE

<b>2007/08 £000</b>	<b>Statement of Movement on the Housing Revenue Account Balance</b>	<b>2008/09 £000</b>
	<b>Increase or decrease in the Housing Revenue Account Balance comprising:</b>	
11,036	(Surplus) or deficit for the year on the HRA income and expenditure Account	74,476
(12,652)	<b>Net additional amount required by statute to be debited or (credited) to the HRA balance for the year</b>	(75,715)
<b>(1,616)</b>	<b>(Increase) or decrease in the Housing Revenue Account</b>	<b>(1,239)</b>
<b>(14,214)</b>	<b>Housing Revenue Account balance brought forward</b>	<b>(15,830)</b>
<b>(15,830)</b>	<b>Housing Revenue Account balance carried forward</b>	<b>(17,069)</b>



**NOTE OF RECONCILING ITEMS TO THE STATEMENT OF MOVEMENT ON THE HOUSING REVENUE ACCOUNT BALANCE**

2007/08 £000	Note to the Statement of movement on the HRA Balance	2008/09 £000
	<b>Items included in the HRA Income and Expenditure Account but excluded from the movement on the HRA balance for the year</b>	
479	Difference between amounts charged to income and expenditure for amortisation of premiums and discounts and the charge for year determined in accordance with statute	152
(10,939)	Difference between any other item of income and expenditure determined in accordance with the SORP and determined in accordance with statutory HRA requirements	(73,029)
15	Gain or loss on sale of HRA fixed assets	(125)
<b>(10,445)</b>		<b>(73,002)</b>
	<b>Items not included in the HRA Income and Expenditure Account but included in the movement on HRA balance for the year</b>	
(5,746)	Transfer to/(from) Major Repairs Reserve	(5,066)
13	Transfers to/(from) Housing Repairs Account	(334)
(68)	Employer's contributions payable to the Pension Fund and retirement benefits payable direct to pensioners	(30)
99	HRA share of Minimum Revenue Provision	99
2,043	Capital expenditure funded by the HRA	1,443
(170)	Appropriations from Reserves	(1,011)
1,622	Appropriations to Reserves	2,186
<b>(2,207)</b>		<b>(2,713)</b>
<b>(12,652)</b>	<b>Net additional amount required by statute to be debited or (credited) to the HRA balance for the year</b>	<b>(75,715)</b>

## NOTES TO HOUSING REVENUE ACCOUNT

### 1. The Number and Types of Dwellings in the Authority's Housing Stock

Dwelling Type	1 April 2008	31 March 2009
Houses	7,960	7,949
Flats	4,454	4,453
Bungalows	1,332	1,332
<b>Total</b>	<b>13,746</b>	<b>13,734</b>

### Operational/Non Operational Assets

The value of assets held by the HRA at 31 March was:

#### a. Operational Assets

31 March 2008 £000		31 March 2009 £000
620,497	Dwellings	495,776
10,737	Other Land & Buildings	10,299
2,188	Infrastructure	2,133
345	Community Assets	327
<b>633,767</b>	<b>Total</b>	<b>508,535</b>

#### b. Non Operational Assets

31 March 2008 £000		31 March 2009 £000
9,161	Surplus properties	5,637
0	Investment Properties	33
<b>9,161</b>	<b>Total</b>	<b>5,670</b>

### 2. Council Dwellings Vacant Possession Value

The total vacant possession value of dwellings within the HRA at 1 April 2008 was £1,198m (1,277m at 1 April 2007). ODPM guidance requires that the balance sheet valuation of £598.975m at 1 April 2008, (£638.315m at 1 April 2007) be determined by applying a regional multiplier (50% for the East Midlands) to the vacant possession value of dwellings.

This shows the economic cost to the Government of providing Council housing at less than open market rents.

## NOTES TO HOUSING REVENUE ACCOUNT

### 3. Major Repairs Reserve

The movements on the Major Repairs Reserve are shown below:

2007/08 £000		2008/09 £000
(473)	Balance at beginning of the year	(330)
(7,504)	MRA allowance	(7,728)
(7,977)		(8,058)
7,647	Debit to MRA in respect of capital expenditure on properties within the HRA	7,343
(330)	<b>Balance at end of the year</b>	(715)

### 4. Housing Repairs Account

An analysis of the movements on the Housing Repairs Account is shown below.

2007/08 £000		2008/09 £000
374	Balance at beginning of the year	411
24	Add interest received	0
8,778	Add contributions during the year	9,185
9,176		9,596
(8,765)	Less actual expenditure incurred	(9,519)
411	<b>Balance on the Repairs Account on 31 March</b>	77

### 5. a. Summary of Capital Expenditure and Financing

2007/08 £000		2008/09 £000
	<b>Expenditure</b>	
1,717	Land	1,128
8,533	Dwellings	8,247
0	Other property	0
10,250	<b>Total Capital Expenditure</b>	9,375
	<b>Sources of Funding</b>	
1,000	Borrowing	0
1,603	Revenue Contributions	877
0	Other Contributions and Grants	855
0	Service Reserves	300
7,647	Major Repairs Reserve	7,343
10,250	<b>Total</b>	9,375

## NOTES TO HOUSING REVENUE ACCOUNT

### b. Summary of Capital Receipts

2007/08 £000		2008/09 £000
6,002	Dwellings	681
0	Land	365
0	Other property	159
<b>6,002</b>	<b>Total Receipts</b>	<b>1,205</b>

### 6. Depreciation

The total charge for depreciation of the assets within the HRA was £12.801m. This is made up of:

2007/08 £000		2008/09 £000
	<b>Operational</b>	
12,766	Council Dwellings	12,408
352	Other operational land and buildings	331
76	Vehicles, plant and equipment	0
56	Infrastructure	55
<b>13,250</b>	<b>Total depreciation HRA</b>	<b>12,794</b>
(7,504)	Net of MRA Allowance	(7,728)
<b>5,746</b>	<b>Net Charge to HRA</b>	<b>5,066</b>

There are no non-operational assets within the HRA.

### 7. Impairment

Although the borrowing for capital works has increased, works included within the spending, as detailed below, do not increase asset value but merely bring the property and infrastructure up to a reasonable standard of repair to aid the more effective and efficient provision of services. This is known as the impairment works required to bring the asset up to standard. HRA impairment works for capital improvements in year totalled £4.210m in 2008/09.

Impairment also occurs through the annual revaluation process (resulting impairment in 2008/09 £23.4m).

Due to a downturn in the economic market, property prices have dropped and as a result a separate impairment exercise has been undertaken by the Council's Chief Estates Officer as at 31 March 2009, reducing the vacant possession value of dwellings by £95.9m.

## NOTES TO HOUSING REVENUE ACCOUNT

The impairment balance is as follows:

2007/08 £000		2008/09 £000
2,885	Revaluation Losses	119,302
7,050	Capital expenditure in year	4,210
<b>9,935</b>	<b>Total</b>	<b>123,512</b>
0	Offset against Revaluation Gains	(50,061)
0	Financed by Government Grants and Contributions	(828)
<b>9,935</b>	<b>Total Net Impairment Losses</b>	<b>72,623</b>

### 8. Revenue Expenditure Funded from Capital under Statute

There has been no Revenue Expenditure Funded from Capital under Statute attributable to the HRA for 2008/09 (Nil in 2007/08)

### 9. Analysis of HRA Subsidy

2007/08 £000		2008/09 £000
20,936	Management and Maintenance Allowances	20,981
7,504	Major Repairs Allowance	7,729
5,282	Charges for Capital	5,311
7,774	ALMO Allowance	7,774
(37,196)	Rent	(40,080)
(8)	Interest on Receipts	(7)
<b>4,292</b>	<b>Total Housing Revenue Account Subsidy</b>	<b>1,708</b>
12	Defective Dwellings	5
22	Overprovision of housing subsidy	114
<b>4,326</b>	<b>Total Subsidy</b>	<b>1,827</b>

### 10. Amount of Rent Arrears and the Aggregate Balance Sheet Provision in Respect of Uncollectible Debts

2007/08 £000		2008/09 £000
<b>1,527</b>	<b>Amount of rent arrears</b>	<b>1,753</b>
<b>1,772</b>	<b>Aggregate Balance sheet provision in respect of uncollectible debts</b>	<b>1,912</b>
	<b>Analysed as follows:</b>	
1,236	Weekly Rents	1,428
199	Housing Benefit overpayments	132
337	Other Debts	352

These figures are reflected in the Income and Expenditure Account.

## THE COLLECTION FUND

These accounts represent the transactions of the Collection Fund, which is a statutory fund to be maintained separately to the Council's accounts. The accounts have been prepared on an accruals basis.

2007/08 £'000		Notes	2008/09 £'000
	<b>INCOME AND EXPENDITURE ACCOUNT</b>		
	<b>Income</b>		
(71,553)	Council Tax		(75,859)
(70,996)	Business Rates	2	(82,488)
0	Transfers from General Fund		0
(14,140)	Council Tax Benefit		(15,322)
	Net Adjustments of previous years Community Charges		
<b>(156,689)</b>	<b>TOTAL INCOME</b>		<b>(173,669)</b>
	<b>Expenditure</b>		
	<b>Precepts and Demands</b>		
70,563	Derby City Council		74,404
9,871	Derbyshire Police Authority		10,369
4,210	Fire Precept		4,399
	<b>Business Rates</b>		
69,733	Payment to National Pool		80,369
309	Costs of Collection		325
	<b>Provision for bad and doubtful debts</b>		
1,153	Council Tax		1,049
955	Business Rates		1,794
	<b>Transfer of previous years estimated surplus</b>		
	Derby City Council – General Fund		
83	Derby City Council – Council Tax		0
12	Derbyshire Police Authority		0
5	Derbyshire Fire Authority		0
<b>156,894</b>	<b>TOTAL EXPENDITURE</b>		<b>172,709</b>
205	(SURPLUS) / DEFICIT FOR THE YEAR		(960)
(401)	(SURPLUS) / DEFICIT AT THE BEGINNING OF YEAR		(164)
<b>(196)</b>	<b>(SURPLUS) / DEFICIT AT END OF THE YEAR</b>		<b>(1,124)</b>
	<b>Share of Collection Fund surplus</b>		
(164)	Derby City Council		<b>(938)</b>
(22)	Derbyshire Police Authority		<b>(131)</b>
(10)	Fire Precept		<b>(55)</b>
<b>(196)</b>	<b>(SURPLUS) / DEFICIT AT END OF THE YEAR</b>		<b>(1,124)</b>

Derby City Council Statement of Accounts 2008/2009

## NOTES TO THE COLLECTION FUND

### 1. Council Tax

The Council's tax base for 2008/09 was 69,854.20 (69,560.06 in 2007/08). This is the number of chargeable dwellings in each valuation band (adjusted for dwellings where discounts apply) converted to an equivalent number of band D dwellings. Details are as follows:

Band	Ratio	Band D Equivalent Dwellings
A (disabled)	5/9	43.78
A	6/9	29,591.00
B	7/9	13,124.55
C	8/9	12,283.64
D	9/9	7,472.00
E	11/9	4,644.89
F	13/9	2,939.88
G	15/9	875.67
H	18/9	14.59
<b>Less</b> adjustment for non-collection		70,990.00
		(1,135.80)
<b>Council Tax Base</b>		<b>69,854.20</b>

### 2. Income from Business Ratepayers

The Council collects non-domestic rates for its area based on local rateable values multiplied by a national uniform rate. The total amount, less certain relief and other adjustments, is paid into a central pool (the NNDR Pool) which is managed by the Government. The Council receives a share of the pool based on a standard amount per head of local adult population into its General Fund.

The non-domestic rateable value at 31 March 2009 was £198,942m (£197,513m in 2007/08).

The national non-domestic multiplier for 2008/09 was 46.2p (44.4p in 2007/08).

## **GROUP ACCOUNTS**

### **Group Accounts**

SORP 2008 requires Local Authorities to examine their relationship with other organisations. This is with a view to checking whether the Council needs to prepare group accounts because of another organisation being classified as a subsidiary or associate. The method for determining this is laid out in the SORP which the authority follows

### **INTRODUCTION**

The Accounting Code of Practice requires that where an Authority has material financial interests and a significant level of control over one or more entities it should prepare Group Accounts. The aim of these statements is to give an overall picture of an authority's financial activities and the resources employed in carrying out those activities.

### **INCLUSION WITHIN THE GROUP ACCOUNTS**

Derby Homes Limited, the Council's arms length management organisation (ALMO) is a limited company wholly owned by the Council. It was incorporated on 25 February 2002. It manages Derby City Council's stock of council houses. Under the SORP, the ALMO is classed as a subsidiary of the authority, and its financial activities have been consolidated into the group financial statements on a 100% basis.

The full Derby Homes Limited company accounts can be obtained from:

Derby Homes Limited  
Floor 2, Southpoint  
Cardinal Square  
10 Nottingham Road  
Derby DE1 3QT

Connexions Derbyshire Limited is a limited company jointly owned by the Derby City Council and Derbyshire County Council. It was incorporated on 01 April 2008.

Derby City Council's 50% share of Connexions Derbyshire Ltd assets and liabilities as at 31/03/09 were ; total assets £1,163,443 and total liabilities £967,161 resulting in a net asset amount of £196,281. Profits made for the financial year 2008/09 was £3k. Due to the significance of the amounts, none of the above has been included in the group accounts.

The full Connexions Derbyshire Limited company accounts can be obtained from:

Connexions Derbyshire Limited,  
2 Godkin House,  
Park Road, Ripley,  
Derbyshire, DE5 3EF

The Council also has a 19.9% minority interest (based on 19.9% shareholding) in a Joint Venture company, Derby City Homes Regeneration Ltd, with Bowmer & Kirkland Ltd. The purpose of this joint venture is the refurbishment of vacant properties owned by the Council which are in disrepair in order to bring such properties back into use for social housing. DCHR Ltd has not been consolidated within these Group Accounts as the Council does not have significant influence over the company.



## **GROUP ACCOUNTS**

### **Subsidiary**

An entity is a subsidiary of the reporting authority if the authority is able to exercise control over the operations and financial policies of the entity and the authority is able to gain benefits from the entity or is exposed to the risk of potential losses arising from this control.

The operating income and expenditure of the Council's subsidiary has been included within the appropriate services lines before Net Cost of Services.

### **Associate**

An entity other than a subsidiary or joint venture in which the reporting authority has significant influence (20%-50% of voting power)

## GROUP INCOME AND EXPENDITURE ACCOUNT

This account shows the gross expenditure, income, and net expenditure analysed by service, which is ultimately paid for by council taxpayers, business ratepayers and the Government.

Previous Year Net Expenditure £000		Gross Expenditure £000	Gross Income £000	Net Expenditure £000
6,020	Central Services to the Public	27,117	(27,977)	(860)
42,387	Cultural, Environmental and Planning Services	73,416	(22,382)	51,034
45,451	Children and Education Services	322,800	(248,558)	74,242
14,691	Highways, Roads and Transport Services	33,968	(16,566)	17,402
(7,179)	Housing	178,257	(107,808)	70,449
52,503	Adult Social Services	82,264	(24,961)	57,303
5,624	Corporate and Democratic Core	7,250	(1,811)	5,439
691	Non Distributed Costs	1,531	0	1,531
<b>160,188</b>	<b>Net Cost of Services</b>	<b>726,603</b>	<b>(450,063)</b>	<b>276,540</b>
0	(Gain)/loss on disposal of fixed assets			124
(390)	(Surpluses)/ Deficits on Trading Undertakings not included in Net Cost of Services			(37)
18,015	Interest Payable and Similar Charges			17,992
4,098	Contribution of Housing Capital Receipts to Government Pool			634
(7,317)	Interest and Investment Income			(9,947)
0	Taxation of Subsidiary Company			0
4,106	Pensions Interest Cost and Expected Return on Pensions Assets			13,277
63	Amortised Premiums and Discounts			19
<b>178,763</b>	<b>Net Operating Expenditure</b>			<b>298,602</b>
(70,562)	Demand on the Collection Fund			(74,404)
(83)	Share of Previous Year Collection Fund Surplus			0
(13,271)	General Government Grants			(25,486)
0	Back Dated Census			0
(79,081)	Non-Domestic Rates Redistribution			(89,791)
<b>15,766</b>	<b>Deficit for the Year</b>			<b>108,921</b>

No additional group notes have been included as these are not materially different to those disclosed in Derby City Council's published Income and Expenditure Account.

**RECONCILIATION OF THE SINGLE ENTITY SURPLUS OR DEFICIT FOR THE YEAR TO THE GROUP SURPLUS OR DEFICIT**

<b>2007/8 £000</b>		<b>2008/9 £000</b>
<b>16,338</b>	Derby City Deficit	<b>109,014</b>
<b>(572)</b>	Derby Homes (Surplus)/Deficit	<b>(93)</b>
<b>15,766</b>	<b>Group Deficit for the Year</b>	<b>108,921</b>

## GROUP STATEMENT OF TOTAL RECOGNISED GAINS AND LOSSES

This statement brings together all the gains and losses of the council for the year and shows the aggregate increase in its net worth. In addition to the surplus generated on the Income and Expenditure Account, it includes gains and losses relating to the revaluation of fixed assets and re-measurement of the net liability to cover the cost of retirement benefits.

<b>2007/8</b> <b>£000</b>		<b>2008/9</b> <b>£000</b>
<b>15,766</b>	Deficit for the year on the Income and Expenditure Account	<b>108,921</b>
<b>(67,071)</b>	Deficit arising on revaluation of fixed assets	<b>44,304</b>
<b>52,172</b>	Actuarial (gains) / losses on pension fund assets and liabilities	<b>(44,576)</b>
<b>93</b>	Any other gains and losses	<b>(873)</b>
<b>960</b>	<b>Recognised (Gains)/Losses for the year</b>	<b>107,776</b>
<b>(27,872)</b>	Prior year adjustments	<b>780</b>
<b>(26,912)</b>	<b>Total (Gains)/Losses since last Statement of Accounts</b>	<b>108,556</b>

## GROUP BALANCE SHEET

2007/8 (Restated)		2008/9
	<b>Fixed Assets</b>	
543	Intangible fixed assets	531
620,498	Council Dwellings	495,776
425,532	Other land and buildings	430,414
11,169	Vehicles, plant, furniture and equipment	10,544
81,277	Infrastructure assets	96,758
13,866	Community assets	14,241
809	Investment properties	16,180
36,739	Assets under construction	6,636
17,351	Surplus assets held for disposal	18,498
<b>1,207,784</b>	<b>Total Fixed Assets</b>	<b>1,089,577</b>
5,238	Long term investments	22,139
14,912	Long term debtors	16,131
<b>1,227,934</b>	<b>Total long term assets</b>	<b>1,127,847</b>
	<b>Current Assets</b>	
2,245	Stocks and works in progress	1,144
35,377	Debtors	33,648
155,304	Investments	109,943
2,823	Cash and bank	2,677
<b>195,749</b>	<b>Total current assets</b>	<b>147,412</b>
<b>1,423,683</b>	<b>Total Assets</b>	<b>1,275,259</b>
	<b>Current Liabilities</b>	
(41,923)	Creditors	(50,893)
(8,077)	Bank overdraft	(8,969)
<b>(50,000)</b>	<b>Total current liabilities</b>	<b>(59,862)</b>
<b>1,373,683</b>	<b>Total assets less current liabilities</b>	<b>1,215,397</b>
	<b>Long Term Liabilities</b>	
(368,659)	Long term borrowing	(335,488)
(1,911)	Provisions	(1,861)
(62,678)	Government grants deferred	(94,209)
(46,463)	Government grants unapplied	(34,164)
(43,302)	Deferred liabilities	(41,294)
(240,865)	Net Long Term Liability related to defined benefit pension scheme	(206,352)
<b>(763,878)</b>	<b>Total long term liabilities</b>	<b>(713,368)</b>
<b>609,805</b>	<b>Total assets less liabilities</b>	<b>502,029</b>

## GROUP BALANCE SHEET

2007/8 (Restated)		2008/9
	<b>Represented by:</b>	
(75,379)	Revaluation Reserve	(33,466)
(689,070)	Capital Adjustment Account	(576,767)
(14,018)	Useable Capital Receipts Reserve	(11,117)
(130)	Deferred Capital Receipts	(111)
(2,279)	Capital Earmarked Reserves	(4,169)
240,865	Pensions Reserve	206,352
(6,181)	General Fund Balance	(6,486)
(1,388)	Derby Homes Profit and Loss Account	(1,979)
(15,830)	Housing Revenue Account Balance	(17,069)
(164)	Collection Fund Balance	(938)
(330)	Major Repairs Reserve	(716)
(38,594)	Revenue Earmarked reserves	(48,769)
(422)	Financial Instrument Adjustment Account	(1,201)
92	Available For Sale Financial Instruments Reserve	0
(6,977)	Schools Balances	(5,593)
<b>(609,805)</b>	<b>Total Net Worth</b>	<b>(502,029)</b>

No additional group notes have been included as these are not materially different to those disclosed in Derby City Council's published Balance Sheet

## GROUP CASHFLOW

2007/8		£000	2008/9 £000
(263)	<b>Net Cash (Inflow)/Outflow from Revenue Activities</b>		(25,226)
	Returns on investments and servicing of finance:		
19,227	Interest paid	16,555	
(7,331)	Interest received	(9,733)	
11,896			6,822
0	Taxation		0
	Capital Expenditure and Financial Investment:		
36,772	Purchase of fixed assets	51,763	
0	Purchase of Long-term investments	12,463	
(15,936)	Sales of fixed assets	(1,341)	
(53,064)	Capital grants received	(46,064)	
(413)	Other capital cash payments	12,735	
(32,641)			29,556
0	Equity dividends paid		0
0	Acquisitions and disposals		0
<b>(21,008)</b>	<b>Net Cash Inflow before Financing</b>		<b>11,152</b>
	<b>Management of Liquid Resources:</b>		
43,004	Net increase/decrease in short-term deposits		(45,361)
	Financing:		
136,955	Repayments of amounts borrowed	44,171	
0	Capital element of finance lease rental payments	0	
(160,808)	New loans raised	(11,000)	
(23,853)			33,171
<b>(1,857)</b>	<b>Net Increase In Cash</b>		<b>(1,038)</b>

## Glossary

This Glossary explains terms that may be encountered in discussion of Local Government finance. Definitions are intended to assist a general audience, rather than reflecting exactly the technical sense in which the terms are used.

**Accounting Period:** The period of time covered by the accounts, normally twelve months commencing on 1 April to 31 March this being the Balance Sheet date.

**Accounting Policies:** Within the range of possible methods of accounting, a statement of the accruals method chosen locally and used to prepare these accounts.

**Account and Audit Regulations:** The current sets of regulations which detail the accounts needed, how they should be published, the right of electors, and the conduct of the annual statutory audit.

**Accruals:** The concept that items of income and expenditure are recognised as they are earned or incurred not as money is received or paid.

**Actuarial gains and losses:** Changes in the net pensions liability that arise because events have not coincided with assumptions made at the last actuarial valuation or because the actuaries have updated their assumptions – debited to the Statement of Total recognised Gains and Losses.

**AGS:** Annual Governance Statement.

**Amortised:** Reducing the value of revenue expenditure funded from capital under statute in an accounting period. The reduction in value transferred from the Balance Sheet to the Income and Expenditure Account.

**Appropriation:** Transferring of an amount between specific reserves in the Income and Expenditure Account.

**Asset:** Something of value which is measurable in monetary terms owned by the Council and is convertible in to cash.

**Audit Commission:** The Audit Commission is responsible for appointing external auditors to Local Authorities and setting standards for those auditors.

**Bad (and doubtful) Debts:** Debts which may be uneconomical to collect or unenforceable.

**Balances:** The reserves of the Authority, both revenue and capital, which represent the accumulated surplus of income and expenditure on any of its funds.

**Balance Sheet:** A statement of the recorded assets, liabilities and other balances at the end of an accounting period.

**Billing Authority:** Derby City Council is the billing authority responsible for the collection of council tax and non-domestic rates. The council tax includes amounts for precepting authorities.



**Budget:** A statement of the Councils expected level of service expressed as an amount of spending over a set period, usually one year.

**BVACOP:** Best Value Accounting Code of Practice. An accounting code that applies to all Local Government with the aim of standardising categorisation of spend and accounting practices.

**Capital Adjustment Account:** The financing of capital expenditure passes through this account.

**Capital Expenditure:** Expenditure on the purchase, construction or enhancement of major items which have a lasting value to the Authority.

**Capital Financing:** The raising of money to pay for capital expenditure. There are various methods of financing capital expenditure including borrowing, direct revenue financing, usable capital receipts, capital grants, capital contributions and revenue reserves.

**Capital Financing Requirement:** Reflects the Authorities level of debt relating to capital expenditure.

**Capital Programme:** The capital schemes the Authority intends to carry out over a specified time period.

**Capital Receipts:** Money the Council receives from selling assets (buildings, land etc). Capital receipts from sales of housing assets cannot be used entirely to fund new capital expenditure; a proportion must be paid to Government.

**Cash and cash equivalents:** This comprises cash in hand, cash overdrawn and short term investments which are readily convertible into known amounts of cash.

**Cashflow:** Movement in money received and paid by the Council in the accounting period.

**CIPFA (Chartered Institute of Public Finance and Accountancy):** The principal accountancy body dealing with Local Government finance.

**Collection Fund:** An account kept by the Council into which council tax is paid and through which national non-domestic rates pass, and which pays out money to fund expenditure from the General Fund and the precept made by the Police and Fire Authority.

**Community Assets:** Assets that the Council intend to hold in perpetuity, have no determinable finite useful life and in addition may have restrictions on their disposal. Examples of community assets are playing fields and parks.

**Consistency:** The concept that the accounting treatment of like items within an accounting period and from one period to the next should be the same.

**Consolidated:** Added together with adjustments to avoid double counting of income, expenditure or to avoid exaggeration e.g. debtors, creditors as a result of trading between services within the Council which are reported on as a whole in the section on consolidated financial accounts.

**Contingent Assets/Liabilities:** Potential assets/liabilities at the balance sheet date which depend on the occurrence or non-occurrence of one or more uncertain future events. The assets/liabilities should be included in the balance sheet at the time the accounts are prepared. Otherwise, where the contingencies are likely to be material, the fact that they exist should be disclosed as a note to the accounts.

**Contributions paid to the pension fund:** Cash paid as employer's contribution to the pension fund.

**Council Tax:** This is a tax which is levied on the broad capital value of domestic properties, and charged to the resident or owner of the property.

**Corporate and Domestic Core:** Defined elements of support service costs which are not chargeable to services, sub-divided into Democratic Representation and Corporate Management.

**Corporate Management:** Those activities and costs which provide the framework for services to be undertaken and information required for public accountability.

**CPA:** Comprehensive Performance Assessment.

**Credit Liabilities:** Forms of credit scored against the capital resources of the Council.

**Creditors:** Amounts owed by the Authority for work done, goods received or services rendered but for which payment has not been made by the end of the financial year.

**Current Assets/Liabilities:** Assets/liabilities that are easily converted into cash.

**Current Service Cost:** The increase in liabilities as a result of years of service earned this year – allocated in the Income and Expenditure Account to the revenue account of services for which the employees work.

**Debtors:** Amounts due to the Authority but unpaid at the end of the financial year.

**DCLG:** Department for Communities and Local Government – responsible for Government policy and advice on community affairs and Local Government.

**DCSF:** Department for Children, Schools and Families – responsible for Government policy and advice in connection with education and the social welfare of children and families.

**Deferred Capital Receipts:** Amounts derived from the asset sale which will be received in instalments over a period of a year.

**Deferred Consideration:** A prepaid amount paid to the contractor in advance of services, written off over the life of the contract in equal instalments to the revenue account, in order to reduce the overall cost to the contract.

**DEFRA:** Department for Environment, Food and Rural Affairs – responsible for the Government policy and advice on environmental, agricultural and rural issues.

**Depreciation:** The loss in value of an asset due to age, wear and tear, deterioration or obsolescence.

**Direct Service Organisations (DSOs):** Independent organisations within Local Authority which, following competition with the private sector, have been successful in being awarded contracts for carrying out specified work for the Council.

**DWP:** Department for Work and Pensions.

**Earmarked Reserves:** These reserves represent the monies set aside that can only be used for a specific usage or purpose.

**Exceptional:** Material items which arise from events or transactions that fall within the ordinary activities of the Council and which by virtue of their size or incidence need to be disclosed separately to give a fair presentation of the accounts.

**Expected Return on Assets:** The annual investment return on the fund assets attributable to the council, based on an average of the expected long-term return – credited to Net Operating Expenditure in the Income and Expenditure Account.

**Expenditure Funded From Capital Under Statute:** These are charges resulting from capital expenditure that does not result in the creation of a fixed asset and therefore has no continuing value to the Authority.

**Finance Leases:** A lease that transfers the risk and rewards of ownership of a fixed asset to the lessee. Such a transfer of risk and reward may be presumed to occur if, at the inception of the lease, the present value of the minimum lease payments including any initial payment amount to substantially all the fair value of the leased asset.

**Financial Instrument:** Any contract that gives rise to a financial asset of one entity and a financial liability or equity instrument of another entity.

**Fixed Assets:** Tangible assets which have value to the Council for more than one year.

**FRS:** Financial Reporting Standard. Statements prepared by the Accounting Standards Committee. Many of the FRSs and the earlier Statements of Standard Accounting Practice (SSAPs) apply to Local Authorities and any departure from these must be disclosed in the published accounts.

**Gains /losses on settlements and curtailments:** The result of actions to relieve the council of liabilities or events that reduce the expected future service or accrual of benefits of employees – debited to the Net Cost of Services in the Income and Expenditure Account as part of Non Distributed Costs.

**General Fund:** The main revenue account of the Council, which brings together all income and expenditure other than recorded in the Housing Revenue Account, PSE accounts and the Collection Fund.

**Government Support / Grants:** Assistance by Government and inter-Government agencies and similar bodies, whether local, national or international, in the form of cash or transfer of assets to an authority in return for past or future compliance with certain conditions relating to the activities of the authority.

**Housing Benefits:** A system of financial assistance to individuals towards certain housing costs administered by Local Authorities and subsidised by Central Government.

**Housing Revenue Account (HRA):** A separate account to the General Fund, which includes the expenditure and income arising from the provision of housing accommodation by the Authority. The HRA is ring-fenced: no cross subsidy is allowed between the HRA and the General Fund.

**Impairment Loss:** A material reduction in the value of fixed assets outside the normal periodic revaluations.

**Income:** Amounts due to the Council in respect of services performed, taxes levied or grants receivable during the accounting period, irrespective of whether or not any movement of cash has taken place.

**Income and Expenditure Account (I&E):** This statement reports the net cost of all services and functions for which the authority is responsible for, and demonstrates how this has best been financed from general government grants and income from local tax payers.

**Infrastructure Assets:** Fixed assets that are indisputable, expenditure on which is recoverable only by continued use of the asset created. Examples of infrastructure assets are highways and footpaths.

**Intangible Assets:** Intangible assets represent expenditure which may be properly capitalised, but which does not represent a tangible fixed assets which needs representing on the balance sheet, Intangible assets are amortised to revenue over an appropriate period not exceeding five years and as part of the capital accounting entries intangible assets are passed through the Capital Financing Account and the Income and Expenditure Account so there is no impact on the levels of Council tax.

**Interest Costs:** The expected increase in the present value of liabilities during the year as they move one year closer to being paid – debited to Net Operating Expenditure in the Income and Expenditure Account.

**Investment Properties:** Interest in land and/or buildings in respect of which construction work and development have been completed and which are held for their investment potential rather than for operational purposes, any rental income being negotiated at arms length.

**Liabilities:** Amounts due to individuals or organisations which will have to be paid at some time in the future.

**LOBO Loans:** Lender Option, Borrower Option loans. This is a loan in which the lender can, at a predetermined time, request to change the interest rate at which the loan is being charged. If the borrower does not agree to the rate change, the borrower then has the option to repay the loan.

**Long Term Borrowing:** Loans raised to finance capital spending which have to be repaid over a period in excess of 1 year from the date of the accounts.

**Material:** The concept that any omission from or inaccuracy in the Statement of Accounts should not be large enough to affect the understanding of those statement readers.

**Major Repairs Allowance (MRA):** The MRA is an element of housing subsidy, and represents the capital cost of keeping the HRA dwellings stock in its current condition. It largely replaces credit approvals as a means of financing HRA capital expenditure.

**National Non-Domestic Rates (NNDR):** Represents the rate of taxation on business properties. Central Government have the responsibility for setting the rate and local Authorities are responsible for the billing and collection of the tax.

**Net Book Value:** The amount at which fixed assets are included in the balance sheet, i.e. their historical value or current value less the cumulative amounts provided by depreciation.

**Net Realisable Value:** The open market value of the asset in its existing use, less the expenses to be incurred in realising the asset.

**Non-Operational Assets:** Fixed assets held by the Council but not directly occupied, used or consumed in the delivery of services. Examples are investment properties and assets that are surplus to requirements pending sales or redevelopment.

**Operational Asset:** Fixed asset held and occupied in the pursuit of strategic or service objectives.

**Operating Lease:** A lease where the risk and rewards of ownership of a fixed asset remains with the lessor. Such a lease will be for a fixed period which is significantly less than the useful economical life of the asset.

**Past Service Cost:** The increase in liabilities arising from current year decisions whose effect relates to years of service earned in earlier years – debited to the Net Cost of Services in the Income and Expenditure Account as part of Non Distributed Costs.

**Precept:** An amount charged by another Authority to the Council's Collection Fund. There are two preceptors on Derby's collection fund: the Police and Fire Authorities.

**Private Finance Initiative (PFI):** This is an initiative for utilising private sector funding to provide public sector assets.

**Prior Year Adjustment:** Material adjustments to the accounts of earlier years arising from changes in accounting policies or from the correction of fundamental errors. They do not include normal recurring correction or adjustments of accounting estimates made in prior years. The prior period adjustments are allowed for comparative purpose under FRS28.

**Provision:** An amount of money set aside in the budget to meet liabilities that are likely or certain to arise in the future, but which cannot be quantified with certainty.

**Public Works Loan Board (PWLB):** A Government agency providing long and short-term loans to local authorities. Interest rates are generally lower than the private sector, and slightly higher than the rates at which the Government itself may borrow.

**Reserves:** The amount of money still held at the end of a year, after allowing for all of the expenditure and income that has taken place. Earmarked reserves are those established for a specific purpose.

**Residual Value:** The difference between the agreed contractual residual value and the projected fair residual value must be built up over the life of the project. The fair value must match the accumulated entries at the end of the contract. The revenue account is to be credited each year with an equal amount to enable an asset to be credited at the end of the contract.

**Revenue Support Grant:** A central Government grant paid to each Local Authority to help to finance its general expenditure. The distribution of the grant between Authorities is intended to allow the provision of similar standards of services throughout the country for a similar Council tax levy.

**SSAP:** Standard Statement of Accounting Practice. Accounting standards that apply to all accounts unless there is legislation or a SORP covering that area.

**Statement of Recommended Practice (the SORP):** This document specifies the principles and practices of accounting required to prepare this document.

**Statement of Total Recognised Gains and Losses (STRGL):** This statement reports gains and losses that are not reflected in the income and expenditure account. It includes movements on revaluations of fixed assets and pension fund assets and liabilities.

**Stocks and Work in Progress:** Comprises the following categories: goods or other assets purchased for resale; consumable stores; raw materials and components purchased for incorporation into products for sale; products and services in intermediate stages of completion, long term contract balances and finished goods.

**Trust Funds:** Funds administered by the Council on behalf of minors and others for such purposes as prizes, charities and specific projects,

**UKGAAP:** United Kingdom Generally Accepted Accounting Practices. Accounting regulations adhered to in the UK.

